EIGHTY-SECOND MEETING OF THE NATIONAL COUNCIL ON THE HUMANITIES

November 7, 1986

8:30 a.m.

The Old Post Office 1100 Pennsylvania Avenue, N.W. Washington, D.C.

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PROCEEDINGS

MINUTES OF PREVIOUS MEETING

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Reports

Introductory Remarks

MR. KINGSTON: The meeting of the Eighty-second National Council on the Humanities will come to order. Council members received in the mail and in their packets yesterday a copy of the minutes from the August meeting. There are two corrections to those minutes. One set of corrections has been written and placed in front of you, the second correction simply is the correction of misspelling of Max Farrand's name on page two of the Minutes. It should be F-A-R-R-A-N-D.

Are there any other corrections or additions to the Minutes? Please, Rita. Excuse me, can you speak into the black microphone?

MRS. RICARDO-CAMPBELL: Yes, I had a correction on the Minutes and now since I have all these pieces of paper -- here they are. It is on page 16. The middle of the page.

By inserting what I said about the growing international relationship with the Pacific Rim specifically right after the discussion of the Philippines in that I believe that it gives an incorrect

impression, it was actually stated in connection with a -- I know this is open session and I won't name the grant, but with a grant proposal that had been turned down in the committee I was on titled the Pacific Rim and Basin was the subtitle of it. And I think that it should be -- I didn't comment on the Philippines, what I commented on, to turn down the grant of the Pacific Rim and Basin.

MR. KINGSTON: So you would like that separated as a separate paragraph?

MRS. RICARDO-CAMPBELL Well, I would like it introduced instead of saying right after the word Philippines would be: "Dr. Ricardo-Campbell commented on the growing international relationships with the Pacific Rim." That is fine, and the Endowment and suggested about the -- maybe you should put a little phrase in front of it. Because of the turn down of the grant on the Pacific Rim, commented there are growing and so forth. Because I don't want it identified with the Philippines.

MR. KINGSTON: I understand. All right. That will be a third correction to the Minutes. Any other corrections or additions to the Minutes? If not they will stand as corrected.

The next item on business are the introductory

remarks of the Chairman. Lynn.

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Introductory Remarks of the Chairman

MS. CHENEY: Thank you, Tom. I mentioned yesterday in our informal gathering that I would talk about The Africans in a very short and simple way today. And in fact in the beginning the matter with this film series The Africans, was a very simple one. Having viewed all nine hours of the film it seemed quite clear to me that it did not abide by our media guidelines. And looking at the grant proposal that the applicant had submitted, it also seemed quite clear to me that WETA had indeed promised to abide by those guidelines.

In the legislation reauthorizing the Endowment which came into effect in late 1985, Congress specifically authorized the chairperson of the Endowment to disassociate the Endowment from any project which went in a direction different from the one that had been committed to in the grant application.

And so the course for us to follow seemed to be quite clear. We wrote to WETA and asked to have our credits removed from the film. PBS at first refused. Then when the FCC supported our stance, the credits did indeed come off of the film.

I was aware at the outset that there would be a misunderstanding, some of it willful, of what I had

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done, and indeed that has been the case, so not in any large or terribly troublesome sense. We have received many letters, many phone calls at the Endowment and the overwhelming number are supportive of what we have done.

Even were that not the case, I think that the Endowment stand is absolutely correct on this matter. On the simplest level I fail to see how any organization can be run if the people with whom it deals are not expected to do what they say they are going to do. It seems to me that is a very simple principle that has to be at the basis of any organization, particularly a grant making organization like ours.

On a higher plane I also think what we did was very important. In a society like ours where free speech is valued so highly, I can't think of a more dangerous situation than to have government agencies in the business of funding propaganda of any kind.

I have been very pleased by the thoughtful and insightful support that our stance has been given by many people in the media. I think that one of the real pluses that follows from what the Endowment did is that we have catalized a discussion about The Africans. that, as I say, many thoughtful and insightful people have discussed the Continent in a way that provides balance to Professor Mazrui's views. I think

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specifically of Charles Krautheimer's piece which was syndicated nationwide, of Blaine Hardman's article in the Washington Post which made the excellent point that in nine hours of film the millions and millions of people who died in the Ethiopian famine aren't mentioned, nor are the millions and millions of people that American, that western aid saved, mentioned.

And I think perhaps most of all of John

Corey's probing and well informed critique of the film

in the New York Times. So I think that our stance is

not only the correct one, but that it had this very

positive effect of initiating a nationwide discussion

really of this film.

Having done that, I think the Endowment's job is over. There are many people who will continue to talk about this film, many people who are interested in making other films about it. I think that our job here though is finished and I am very much looking forward to moving on to other things.

Last time that we were together I mentioned the Bicentennial Bookshelf and we have got that project under way. Is the encyclopedia down there?

MR. KINGSTON: Yes, it is on the table right outside.

MS. CHENEY: Outside you will see the

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Encyclopedia of the American Constitution which is one of the projects that really inspired us to believe there was a need to help distribute widely the very fine scholarship that the Endowment has spurred on. That is coming on line now because of the Bicentennial of the Constitution.

I recently signed an emergency grant with Federation of States Humanities Councils. They are working on a series of reading programs, lectures, discussions, symposia, all of them geared toward bringing people into touch with these documents. Our vision is that in the summer leading up to the 200th anniversary of the Constitution, people from all parts of the Country will be brought into contact with the word of the founders.

As we move along this line over the next month, we are also going to be working on a related project. At least it all seems related if you take the large view of things. Congress mandated in our reauthorization legislation that we undertake a study of elementary and secondary humanities education.

How are the humanities being taught in the Nation's elementary and secondary schools? This is a large undertaking, considerable organizational effort. And next week Dr. Celeste Colgan, a scholar, with

considerable organizational flair, will be coming to the Endowment on a temporary basis to get our efforts on the elementary and secondary study underway.

It is as I say a great challenge but also a great opportunity. There has been a sense expressed by many thoughtful people ranging across the political spectrum that we as a nation are loosing our cultural memory.

One of my first experiences at the Endowment was listening to Lescek Kolakowski lecture last May, the Jefferson Lecture. And the phrase he used, the way he talked about it was to know the great erosion of historical consciousness that exists not just in our nation, but in the west. An erosion that makes it difficult to know what values are important. An erosion that makes it difficult to set goals. An erosion that makes it difficult for us to remember that we are all on one ship sailing into the night and that we do have cultural bonds that tie us together.

I recently had a long airplane trip and I managed to read a good deal of Arthur Schlesinger, Jr's new book, "The Cycles of American History." I am sure that there may not be more than three things that he and Mr. Kolakowski would agree on, but one of those three is the sense that we as Americans are becoming, the phrase

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that Schlesinger uses is "a historyless people."

I think that our study of elementary and secondary education may be able to understand some of the difficulties that have brought that about, perhaps open up possibilities for full ways of remedying it. It is an undertaking that we are looking forward to and of course we would greatly welcome advice and wisdom from the National Council. I look forward to reporting to you next time our progress on that. Thank you.

MR. KINGSTON: Thank you, Lynne. Louise?

MS. KERR: This is not to prolong the discussion, but since you did invite us to view the screening of those episodes yesterday, I did take the opportunity to see both of them yesterday afternoon and in anticipation of that I asked for the proposal. And I just have a couple of comments.

On page one of the proposal and on page five of the proposal, it says very explicitly: First, The African will be the first major television series shown in the west which will present Africa from an African point of view. And then the objectives. First objective: To portray African civilization from an African point of view. It is not even the African point of view, but from an African point of view. And it certainly did that.

My own feeling is that I think that that series is certainly subject to criticism, but perhaps more on substance and quality than on perspective. I think that it definitely does, obviously does represent an African perspective that I think is shared by a good many including, according to this proposal, many African scholars. That is to say scholars of Africa whether they be African or not.

Because of the quality of the thing, not necessarily because of the perspective of the thing, I guess I think it might have been better not to give it — maybe not to give it so much publicity. It has probably gotten a lot more attention as a substantive piece than it might have otherwise.

And I guess what puzzles me and disturbs me is not even the question of whether or not the perspective is one that we would want to encourage because that might apply to books or all kinds of things, but the question of whether or not it seems to me that much of what, not necessarily in the order that it was presented, but in the two episodes that I saw, the outlines definitely have it there. I mean we could take —— I found it interesting that the perspective is clear in here. At least it is clear to me.

MS. CHENEY: Well, since you are quoting

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selectively from the proposal I am able to do that from memory having dealt with it for a number of months now. You will find repeated promises in the proposal that there will be on-camera interviews with people of diverse perspective. That there will be interviews with Africans of all points of view all across the economic and political spectrum. In order, this is a quote from the proposal: "In order to keep the film from degenerating into the idiosyncratic view of one person." And I can't think of a better description of that film then its being an idiosyncratic view of one person.

As far as whether or not this represents an African point of view, I haven't met to talk about the Quadafi segment too much, so indeed what one needs in nine hours of film are examples to see because it is so hard to grasp an entire nine hours. But it did occur to me that the Quadafi segment illustrates much of the problem in terms of it being an African point of view. The Quadafi segment does praise the Libyan leader. does this in rather warm and friendly terms. I wondered to myself as I saw this, where was the interview in this film with the Egyptian leader who at a recent conference in non-aligning nations in Zimbabwe called Mumer Quadafi mentally disturbed.

I wondered as I saw this film where in it is

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the interview with the leaders of the Ivory Coast and of the Cameroon who denounced Quadafi at the same conference of non-aligning nations. It disturbs me not only that the film is unremittingly anti-western in its perspective, it disturbs me that it is in fact not even an African point of view. That it is in fact idiosyncratic view of one person.

In so far as whether our stance has called undue attention to this film and perhaps had caused its review by more people than it would have been otherwise, I was concerned about that. I understand, I have been a journalist, I know that controversy attracts attention. And Professor Mazrui has taken particular delight in saying we asked her for \$50,000 for promotional money and she gave us so much more, meaning of course that I did so much more in terms of publicity. So I was quite ratified to see the ratings and the share that the show In fact they have been mediocre. has gotten.

People did turn in the first night in greater numbers than the subsequent nights. Your point is very well taken. The film is not well done, but that in itself would not be reason for the Endowment to withdraw its credits.

MR. KINGSTON: Fr. Schall.

FR. SCHALL: I was going to say that you said

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that you wish this to be finished now and just by the symbolic act of removing the Endowment credits, this is petty, I know but, what about the \$50,000. Is that considered to be a gift?

MS. CHENEY: It is back in the bank.

FR. SCHALL: What?

MS. CHENEY: It is back in our bank. It did not go out.

FR. SCHALL: Oh, I see.

MS. CHENEY: It did not go out. The Council had approved the \$50,000 of promotional funding, but it was necessary for me to get final sign off before it went out. That was the occasion for my sitting down and looking and the film.

FR. SCHALL: So the \$50,000 doesn't get in.

MS. CHENEY: That is correct.

MR. KINGSTON: Please, Bea?

MS. HIMMELFARB: I just wanted to suggest that the point is not only ratings of the film, it is also the legitimacy and authority of the film. Whatever the ratings, whatever kind of publicity we gave I think is very, very important that we make the point that this film does not have the kind of authority it might well have had had we not made these negative points. It might have gone out to schools. It might have gone out

to the general public if it had been unchallenged. So for that reason I think it is very important to challenge it, whatever the \$50,000 worth of publicity.

MS. KERR: I think it has done that anyway.

MS. HIMMELFARB: It has given it legitimacy.

MS. KERR: No, it has gone out to the schools.

MS. HIMMELFARB: No, it has not. It has not given it legitimacy and authority. It has made points that the film --

MS. KERR: But, it has gone out to the schools.

MS. HIMMELFARB: -- is at best problematic and more probably that it is in fact has no intellectual legitimacy. And that is a very important point to make.

MS. CHENEY: I think it was important that parents and teachers understand that the film did not present a broad prospective on Africa. I also want to say that I sat down to view this film with the highest hopes and expectations. That I did not go into my nine hour session with any idea that I would see what I did and I was very uplifted by the wonderful music. The musical sound track of the film is quite marvelous. The opening credits are lovely. They are done with great creativity. And so it was with great disappointment that I watched it unfold and began to see that it was

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necessary for us to withdraw our credit.

MR. KINGSTON: Francis?

MS. RHOME: I appreciate the comments that you have given us this morning having been an idster on this particular body. I can tell you that your desire that the whole discussion is finished will not be so because we suffered on the film regarding Chile for years and we were all declared monsters because of that.

I think an important point to make that some of us discussed at a Challenged Grants Committee yesterday and that is that in filming in that kind of a media that is going to go out to millions of persons, we do have to adduce some preliminary checking on all films before they are released with the credit. We suffer enough embarrassments with those of us who are doing workshops and conferences and anticipate that a certain professor is going to come in and give a certain view and discover that his preparedness or her preparedness may take us in other directions. And it is a recurring problem as to control from that standpoint.

On the other hand, you have made one very important statement. And that was that the entire issue has raised a discussion of Africa and an interest of Africa that will take us into other directions far beyond the expectancy of the film, rather than accepting

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it as pat. Perhaps our citizenry as questioning all matters and all things that are in it. I witnessed the first segment at home and thought it was fine. I never got around to the others and it interested me in some respects. I witnessed the one yesterday and my concern was that it was so unprofessionally done for a final segment. And that it was very confusing. I couldn't follow the theme. And that disturbed me as much as anything else. Thank you for your comments.

MR. KINGSTON: Jo, please.

MS. CRESIMORE: I viewed the two episodes yesterday too, and I thank you for the opportunity to do that and I too ask for a copy of the full proposal and reviewed that last night. I did have one question in looking this proposal over.

It says in the proposal: "A television series on history of Africa, a highly complex continent, requires the assistance of Africans with expertise in specific areas and periods." And it goes on to say that there would be a panel of NEH consultants. Would you explain to me what that means and what role these people play, what function they play in this process?

MS. CHENEY: It is a misstatement. It just means the panel of scholars that we like to have involved in our media project. Don, isn't that correct?

MR. GIBSON: That is correct.

MS. CRESIMORE: Were they involved in the planning process? How involved were these people in this particular project?

MR. GIBSON: They were definitely involved in the planning process because we awarded -- we had a planning grant to plan the series. We are not aware at this point of how extensively they were involved in the

MS. CRESIMORE: Did you think they would be more involved than they were?

actual viewing of rough cuts and final forms.

MR. GIBSON: It was our anticipation that they would be, yes.

MS. CRESIMORE: That is my question. Thank you.

MR. KINGSTON: Now, David.

MR. LOWENTHAL: I think the point was made over here, Ms. Kerr, that despite the public criticism and your withdrawal that this film is in fact going out to schools and might very well become a mainstay of the American view of Africa. That is not impossible. I was just wondering whether there is anything further we can do about that because I don't mean to stop it from doing that, but to put our oar in in some way as to make it just a little bit, make people hesitate a little bit

more before using this series.

I was really appalled by that final segment.

It was so entirely one sided. You never did get a view of what was happening to the Africans politically. You know, to black Africa, the west was a monster. The United States was a capitalist corrupt place and you wondered how any progress could ever take place in this country. And to leave that view as the dominant view in the mind of young boys and girls, I think it is really very worrisome.

If it is true that in fact calls for this complicated program which we assisted in funding will actually increase and perhaps have a very marked effect, is there anything further that we can do?

MS. CHENEY: It is my feeling that we have done what is proper for us to do and that is call attention to the fact that it is seriously flawed. I would be happy to listen to other suggestions you might have, but having thought about it long and hard, it does seem to me that that is the proper role for the Endowment is to say that there is a problem here and you should be aware of it. The distribution is primarily, so far as I know, in colleges and universities, which is much less worrisome to me than if it were at the elementary level, for example.

MS. KERR: Just one, I perhaps saw this and maybe was looking at different things. I had not seen it before. I have heard its controversy, but I guess I am not quite sure that it is as single minded and one sided that you are suggesting. I heard in it very definite indictments of African self development, of local leaders who it was said had adopted western — they had taken on western — they had become westernized without modernizing. They had adopted western consumption without adopting western skills.

Now it seems to me they are saying that there is an interlude of 400 years which we cannot deny took place and which admittedly there were some Africans involved. The fact of the matter is that there was a very much of a disruption. There is an indictment of local leaders. There is an indictment of local leadership. It ends with the notion that there is the day before yesterday which is forcefully bringing the day after tomorrow.

I think that we ourselves need to perhaps look beyond the hurt that we may feel about whatever and minimize perhaps some of the rhetoric. But there is a reality there that he is describing that we need to understanding as well.

MS. CHENEY: Unfortunately when Professor

Mazrui looked at the results of capitalism in Africa and when he looks at the results of marxism, for example, his views are not borne out by most serious scholars on the subject. When he looks at the Ivory Coast, for example, where capitalism has been very effective, and when people are relatively prosperous in relationship to the rest of Africa, he calls the country decadent. And in countries like Ethiopia where the consequences of marxism has been devastating for the people the problem is ignored.

So while it may well be true that capitalism has not been a universal benefit to Africa, it certainly has been a benefit sometime. What I missed in the film was any indication that it was of a benefit sometime.

And in fact African leaders across the Continent are now moving increasingly in that direction.

MR. KINGSTON: Jeff?

MR. HART: David raised the question whether anything else might be done and I raise this question not specifically about <u>The African</u>, but when a grantee has grossly violated the terms under which the grant was given, have we ever considered the possibility of breach of contract suit to recover the grant?

MS. CHENEY: There is a specific remedy for this situation in our legislation, and it is the remedy

that I mentioned. You should disassociate yourself, the Congress says, from such a project. There is no specific remedy in the legislation that talks about getting money back.

Now it is true that it is possible to bring a suit even if that is not specifically authorized. It is a very messy process and as I thought about it the vision I had is a government agency with, excuse me Brent, lawyers paid for by the taxpayer, seeking to recover the taxpayer's fund from an entity that relies on a great deal of taxpayer money and would pay for their lawyers with the taxpayer's money. Looked at from that perspective it seems to me like pouring money down a rat hole.

MR. KINGSTON: David?

MR. LOWENTHAL: In response to the point about the series being critical of local African leaders, I only saw the last segment and I will only comment on that. But I would have been appreciative if having held up the west and western style countries, including South Africa, to the standard of liberty and equality, the standard that we ourselves accept from the Declaration of Independence, if Mazrui had then looked over all of Africa with that standard in mind, and never would have looked at Black nations as well as White nations in

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Africa. And the impression that I got was totally, there is the thing I would like you to consider, Louise, and that is whether the same standard was being applied generally to all nations in Africa, Black and White.

And it seemed to me that it certainly was not. We didn't hear about Black despotisms in Africa. You didn't learn anything about the causing or not causing of further inequalities among Blacks in Africa, in most of the nations of Africa.

So if we only consider single point, it seems that in principle, far from getting an even handed look at how Africa would appear to a dispassionate person holding up the standard of liberty and equality, instead of getting that, which would have been a perfectly reasonable and admirable thing to do, you get a very one sided application of our standards in a way to us but no standards, no similar standards applied to the African nations per se.

> MR. KINGSTON: Bill.

MR. ALLEN: Where is Bill Schaefer when we need him?

MR. KINGSTON: Bea.

MS. HIMMELFARB: It seems to me that the most important thing we can do, you ask what can we now do, what should we now do to follow up on Jeff, it seems to

me the most important thing we can do is to see to it that this doesn't happen again. And that means that reviewing the whole process and trying to set in place the kinds of procedures that will prevent a repeat of this unfortunate situation.

One of the main things we can do is to ask ourselves whether we inquired closely enough into the credentials of the people who request these very large public grants. And that means what was their work like before, what was their writings like, what could we expect from them by way of actual performance.

In the case of Mazrui, I think a very close examination would have revealed cause for very close inquiry at the very least and possibly some cause for suspicion. I don't remember exactly when his Reese lectures were delivered. Do you have any memory of that off-hand?

MS. CHENEY: It would have been the early '80's I think.

MS. HIMMELFARB: And was it before we started this grant? We should have looked closely at that. And I think many of the problems would have emerged at that point.

MS. KERR: That was the point that I was trying to make. That everything that there was to know

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we knew. And I guess what disturbs me about this is it is a -- I am not a lawyer, but I guess I respect the Constitution especially in those instances when I see that when I might use it against others that they might use it against me. The kind of precedent that you suggest will of course be a precedent to be used in all kinds of ways in the future and I think it is not necessarily one that I would recommend.

MS. HIMMELFARB: What is it we do, Louise, when we ask for letters of reference, when we ask for publication data? We are looking at the credentials of the person to find out whether they are respectful.

MS. KERR: My point is that we had that. This is an outline of what to expect. We knew who was in charge. We knew what to expect at the time and we gave the grant. That is my point. And that this is sort of ex post facto and it is really not a good thing for us to do because perspective is perspective. The next time it might be a different perspective which we might like now but somebody else might not like in the future. It is a dangerous game to play is all I am trying to tell you.

MS. CHENEY: Louise, let me suggest that you have missed my main point and it hasn't, as I say, we can't deny I knew there was a danger of being

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misunderstood. If you look carefully at the grant proposal you will see repeated promises that there will be on-camera interviews with people of diverse prospective. The particular guidelines under which WETA applied for this grant not only said that the Endowment finds ineligible for funding projects that portray a single political point of view, the guidelines says specifically on controversial issues a variety of points of view must be brought to bear.

The proposal that we looked at fit those guidelines admirably. It promised to bring many perspectives to bear on controversial issues. It did That is the crucial matter here.

MS. KERR: It seems to me, still, that this might be fudging it. This might actually be -- this might not be addressing the issue directly. I think that makes it a problem of quality. I think that results in a bad film because it is one sided. And we don't withdraw money or we don't take our name off of bad books or bad conferences and bad -- this is a bad film.

MS. CHENEY: That is right. And I didn't take the logo off because it was a bad film, I took it off because it violated the guidelines. There is also a fundamental difference between a project that is meant

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to air on the public airways where specific legislation is in place that required a balanced point of view. There is a fundamental difference between that and a book.

MR. KINGSTON: Bob?

Speaking from a journalistic LAXALT: background it is personal opinion after having seen only one segment, it did not even approach objectivity. Now short of censorship in the NEH process, do any of the panelists scrutinize these films and give any say or report back to the Council saying, "Hey, this is loaded, this is not conforming to guidelines."?

MS. HIMMELFARB: It is too late.

MR. LAXALT: No, for future projects.

MS. CHENEY: Well, we have not been unmindful of Bea's points that we need to have a more careful process. Don has instituted or is about to institute -why don't I let him describe that for you? I will describe a few other things.

We are now, for example, on our media projects putting as part of the grant conditions the particular guidelines that require balance.

MRS. RICARDO-CAMPBELL May I speak? I happen to have a handbook.

MS. CHENEY: Sure, just a second.

recommending and will be instituting plans to require more by way of the shooting script and full scripts before we go to funding. I think if we had seen scripts in this case, if we had funded in an intermediate stage we would have been much better off. Don, would you quickly describe the plan that you have to bring in film producers?

MR. GIBSON: We are going to require more detail on full scripts on any television on radio production. Secondly, we are now requesting or requiring that project directors of projects, especially new project directors with us, that they visit the Endowment and that we review with them, prior to the beginning a project, all of the conditions involving other requirements that we have for a film. We think that will go a long way toward correcting these problems.

MR. KINGSTON: Rita, please.

MRS. RICARDO-CAMPBELL Thank you. That was in answer to some of the questions I raised as a non-member of the Challenge Committee yesterday. I am in full agreement with Gertrude and Bob Laxalt that basically the thing you have to do is avoid it happening again. And I am glad to hear some of the process is going to be reviewed. I even have a thought of a particular

Producer whom I am sure will do it. He was a White House fellow and could be involved very early. And I think that it is given of these media grants primarily to public television stations which came up in the challenged grant, which are supposed to be informative to the public, have kind of a different relationship than say even the Cosby show which spoke to the producer on that.

Basically they open the door because their not as Louise said as professional in some instances as are the commercial television stations which have more money to spend, if you want to be frank about it. The more money we have the better the people are that you usually get.

And I think that basically you just have to have, as Don said, in process continually monitoring of your media on large size grants.

MS. CHENEY: There is truth in what you say, but it is also true that the Endowment can never become a film producer. That the Endowment can never become a film censor. I think that what I have done has concerned people in public television because they see us hovering over their shoulders and saying, "Oh, no, you can't do that, oh, yes, you can do that." That is not our intention at all.

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The creative process is a mysterious one that we have no desire whatsoever to dampen. We are, however, a public agency. We are entrusted with the taxpayer's funds. It is our responsibility, as I see it, to make sure that the people who come to us for applications understand the necessity for balance in media projects. And that we take whatever steps that we can up front, before our money goes out, to make sure that the project promises to be a balanced one.

Introduction of New Staff

MR. KINGSTON: If we may we will move on in the agenda. This issue has been discussed at the will of the Council at subsequent meetings.

As is true in the fall quarter we have a good number of staff members who have arrived at the Endowment and I would just simply like to associate their names and faces. You have a more complete description of their backgrounds in your packet.

Tom Adams is in the Division of Education

Programs. Tom is back over here. Bridget Bradley is

with General Programs. There is Bridget over here. Pam

Cardwell is in the Office of Personnel. Is Pam here?

Right over here on the left. Okay. Brent Hatch, most

of you met yesterday. Brent is our new General Counsel.

Susie Jones, Susie is in General Programs. Kathleen

Mitchell, Kathleen had been in IPA and has joined the staff permanantly in Fellowships. Patrick Nolan, Pat has an IPA appointment in the Division of Research Programs. Dennis Romano, Dennis also holds an IPA appointment in Research. And Jane Rosenberg, new Program Officer in the Division of Research Programs and Marguerite Sullivan I believe you met yesterday too. Marguerite is behind me, our Director of The Office of Public Affairs.

Contracts Awarded in the Previous Quarter

MR. KINGSTON: In your Agenda Book you have a listing of two contracts that were awarded in the last quarter. I have asked if there are any questions about either of those two contracts.

One of them is to Mr. Carl Dolan. Carl is the coordinator of our Access to Excellence Program which was described to you six months ago. Carl, are you here? Carl is way in the back there.

Final Fiscal Year Reports: Applications; Matching and Obligations

MR. KINGSTON: All right. The next item on the agenda is the report of the fiscal year 1986. Mr. Cherrington.

MR. CHERRINGTON: I have three reports that summarize the Endowment grant activity in 1986. They

are all in your brown folder. First I will discuss the application report. The report this Council compares and summarizes the Council actions in fiscal years 1985 and 1986. In brief, the application that you reviewed were up about seven percent. The applications you recommended for funding were up about four percent.

These increases can be traced mainly to the Younger Scholars Program, especially the highly successful Bicentennial Program for Younger Scholars that John Agresto announced last fall.

Actually applications were down in quite a few programs throughout the Endowment, but the increases in a few smaller grant programs somewhat masked this decrease. We think that perhaps potential applicants might have been a bit discouraged by the Gramm-Rudman Hollings Act.

The main point to make here is that applications in the Endowment succeeded about a one to four ratio.

MS. KERR: Would you repeat that line?

MR. CHERRINGTON: Sure. Applications succeed here about one out of four. Yes.

MS. KERR: Is there any chance of maybe doing a spot check to see whether it is something more than Gramm-Rudman? That is to say whether or not the

programs themselves are loosing attraction.

MR. CHERRINGTON: Well, we have done a little bit of looking into this. I mentioned before that education has come up with some new guidelines that they think would be more receptive in the field and they are scheduling a couple of conferences to try to build up applications.

We asked around the individual programs.

There is no real sense of any real reasons that might have caused anything. There were no real changes in deadlines or guidelines that would have precipitated the decline.

MS. KERR: It is my suspicion that there may in some programs have reached a saturation point for certain kinds of activities. I mean there is only so much that you can with core programs. So maybe we might want to do a tiny bit of encouraging of innovation or new perspectives or something.

MR. CHERRINGTON: All right. We are certainly trying to do that in education.

MR. KINGSTON: Other comments or questions?

Matching Grants

MR. KINGSTON: All right, Steve, the fiscal 1987 appropriations.

MR. CHERRINGTON: I have the matching part

first off.

MR. KINGSTON: I am sorry.

MR. CHERRINGTON: There is a memo in the folder from me describing a matching activity Endowment last year. The first report shows match is broken down by program. The second report further breaks down all matching offers that were closed during 1986.

Basically we did \$15.4 million in matching in 1986. This excludes the Challenge Grant Program. This is down a bit from 1985, but it can be explained basically by two factors. One, State programs is now closing out all matching offers at the end of the fiscal year. Each succeeding year each State Council will begin the year with a brand new grant and a brand new matching offer. States are now able to raise more gifts than our matching offers. This is a great development and appoints to the growing fiscal stability of the Council. Margie and her staff have done some good work here.

In Research, the decline with matching is quite simple. The New York Public Library Grant is now done as a Challenge Grant.

One thing that is rather remarkable is that the percentage of all offers closed of all gifts raised is going up for the fifth year in a row. It is now 81

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percent. The matching activity in 1987 should be strong as well. The Treasury Appropriation we have is the highest that we have ever had.

The final in this section is the report on obligations. There was a memo from me in the file attached to a chart that we call the Summary of Grants and Awards. This chart basically shows how we spent our money in 1986. Every Endowment grant that receives any money in 1986 is included in this chart.

This will include a new grant awarded in 1986 plus any previously awarded grant that received an amendment of G and M funds or outright funds in 1986.

You will notice that the full appropriation for the National Capital Arts and Cultural Affairs

Program is also obligated in 1986.

MR. KINGSTON: Any questions about the matching funds or obligations for fiscal 1986? Rita?

MRS. RICARDO-CAMPBELL Just a suggestion.

Isn't it possible that these could be mailed to us, say,
a week ahead? To expect one to look through ten or
twelve or fifteen pages of statistics right at the
moment I think is difficult.

MR. CHERRINGTON: We will try to do what we can. Some of these things occur right at the end of the year and it is a little difficult.

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MRS. RICARDO-CAMPBELL I realize that the 2 budget process is --3 MR. CHERRINGTON: We will do what we can. 4 MR. KINGSTON: We have tried to get these 5 materials to your packets at the Committee meetings on 6 Thursdays so that you do have them 24 hours in advance 7 at least. 8 MRS. RICARDO-CAMPBELL But we didn't get them. 9 At least I didn't see them yesterday. 10 MR. KINGSTON: These materials were in the 11 packets yesterday, I believe. MRS. RICARDO-CAMPBELL Not in mine. 12 13 Fiscal Year 1987 Appropriations MR. KINGSTON: All right. The report on 1987 14 appropriations. 15 MR. CHERRINGTON: One report that we 16 definitely could not have gotten to you -- yes. 17 MR. BERNS: Is this a particular tab? 18 MR. CHERRINGTON: Not a particular tab. 19 Again, in the brown folder there will be a chart. 20 one is labeled FY 1987 Appropriations. 21 MR. BERNS: I put it in the tab C. 22 MR. CHERRINGTON: This is definitely one tab 23 we could have not gotten to you in advance because we 24

certainly had quite a few delays in getting our

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appropriation this year. We finally got it on October 18th which was a Saturday. We have been through four continuing resolutions before that point. In fact because of all this they had to close down the Government on October 17th and we all got a half day off.

Every year Congress and the President seem to go through this process. We now call it "budget chicken."

The final budget that we did get for 1987 is very similar to the '86 appropriation that we received before the Gramm-Rudman sequestration kicked in. As I said before, the Treasury funds appropriation is the highest that we have ever had. The appropriation for the National Capital Arts and Cultural Affairs Program was doubled to \$4 million dollars in 1987.

We don't think Gramm-Rudman will be a factor The way it was set up the budget deficit in 1987. target for '87 was supposed to be \$144 million. If the projected budget deficit was \$10 million dollars more than that then a sequestration percentage was supposed to kick in.

Well, at the very end of the process, the end of the budget process, they pulled a lot of smokes and mirrors out here because they sold some Federal assets.

They sold Conrail. There were some one time only breaks in the new tax law and a few creative bookkeeping ideas. They were able to meet this deficit target.

They said all along that -- Congress said all along that they didn't want to meet Gramm-Rudman in '87 using the tax bill. But in the end that is what they did.

In 1988, the Gramm-Rudman target is \$108 billion and that may be much harder to reach. It should be interesting.

MR. KINGSTON: Any questions about fiscal '87 appropriations?

NEH Policy Regarding Eligibility of Institutions and Individuals with Outstanding Financial Obligations

MR. KINGSTON: If not, Steve, would you have the report -- no, I am sorry.

Council members received from me a couple weeks ago a memorandum describing the eligibility of institutions and individuals with outstanding financial obligations. Are there any questions or comments you would wish to raise about that memorandum? Louise.

MS. KERR: This is my fifth last meeting and it might be my last meeting so I am going to get my conversations in. I did raise this at the Committee

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meeting yesterday and they decided to take no action and recommended that I bring it directly to floor.

As quoting from your circular, from your memorandum, you say that the OMB except where required by law or approved by head of agency no award of Federal funds shall be made to an applicant who is delinquent on any Federal debt presumably. The Endowment has a directive which states: "The grants office will be responsible for final budget review before final awards are made and will request credit reports and other pertinent information on potential grantees presumably all potential grantees whose credit where the necessary financial liabilities have been seriously questioned."

I would like to request some consideration, not necessarily openly here on I don't know how it came up, but I would like the Council or the Chairman to consider whether or not it is redundant and perhaps a little punitive to specify student loans particularly publicly on the application as one form of indebtedness or failure to make payment to the Government or lack of credit.

MS. CHENEY: I see no problem with expanding and to declaring eligible applicants that are delinquent in a more general way that OMB sets forth.

MS. KERR: And to take away the specification.

I would appreciate that. Thank you.

MS. CHENEY: And it would include student loans but also include other forms of indebtedness.

MS. KERR: Thank you.

MR. KINGSTON: Other comments or questions?

Committee Reports on Policy and General Matters

MR. KINGSTON: All right. We will more on to the Committee Reports, matters of policy and general matters.

Bill Allen for Education.

MR. ALLEN: Thank you, Tom. The Education

Committee met yesterday with two of its four members

present. The Committee's public session began with

introductions and farewells as usual. We welcome to the

Division four new program officers. Barbara Ashbrook,

Exemplary Projects and Tom Adams who you have met this

morning. Jean D'Amato who came over to us from General

and Judy Jeffrey Howard, Central Disciples. Two new

secretaries, Vivian Cook in Exemplary Projects and

Cynthia Gray in General Disciples.

We also greeted Carl Dolan, the Endowment's new Access to Excellence Officer. Meanwhile, with great sadness we bid God's speed to Sara Chapman who will soon be leaving her post as Assistant Director for Exemplary Projects to accept a research fellowship at Princeton

University.

We then turn to Division Director Pam Menke for a report on recent Division activities. Mr. Menke pointed out that by the end of the year, she and other representatives of the Division will have had direct contact with more than three hundred institutions through activities designed to encourage new applications.

She described a number of regional conferences principally in the mid-west and the south. And said that during the next two month, the Division of Education Programs of the Division of Fellowship and seminars will be co-hosting technical assistance workshops and faculty and administrators from historically Black colleges and universities.

She also told the Committee that the Division will be sponsoring three regional meetings in the spring, one in Tampa, one in College Park and one in San Antonio. These to cultivate new applications and to provide guidance to newly funded Project Directors. We were pleased to learn about these activities.

We then turn to the principal item of discussion of the public session on draft version of the Education Divisions new guidelines. At its last meeting the Committee had asked the Division to consider ways of

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revising its guidelines to encourage more creative proposals. We think that the new approach to the guidelines, as indicated in the draft that was circulated to us prior to the meeting, will help accomplish that objective and we praise the new statement for its clarity and for what Frances Rhome described as a nice spirit.

We noted the presence of a representative of the National Humanities Alliance in our public session and suggested that the Division obtain that and other organization's reactions to the new guidelines before making them final as well as your comments on the previous guidelines.

One element in the draft that elicited disagreement was a sentence indicating that quote "Because it is essential that students be firmly grounded in the culture of which they are a part, the Endowment especially welcomes applications aimed at strengthening education in western civilization," closed quotation.

I said that after some initial hesitation about dangers inherent, including that sentence, I was not comfortable with it. I pointed out that the sentence appears in the context of a paragraph presenting a more catholic perspective on the humanities

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and I therefore felt that it would be useful as a way of emphasizing the kinds of projects the Endowment is particularly interested in encouraging.

Frances Rhome, on the other hand, described it as unnecessary and said that it was likely to be read by potential applicants as unduly restrictive. She expressed confidence that a large number of applications will continue to focus on western civilization without an explicit statement to encourage them and she said that she would be more comfortable with quidelines if they did not include this sentence. We agreed to disagreed.

MR. KINGSTON: Thank you. Any comments or questions?

MS. SILVERS: Not to prolong the discussion, very much, Bill, but I wonder, the expression western civilization, which I am sure is a product of a lot of discussion, is on the name of a standard fall back course in the Academy. And I am just wondering whether that expression might not elicit, not what we are looking for, but instead applications for standard western civ courses which often, by the way, are our survey courses and are probably not what we are aiming at since I think we are aiming at encouraging students to have more engagement with work setting the standard

instead of survey courses.

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MR. ALLEN: You know, Anita, I pointed out at the outset that we were understaffed in our, that is under Councilled in our committee yesterday. There were only two of us. And this is a very fine point which we did not in fact reflect on. I certainly agree and you have called it to the attention of the Chairman of the staff and I am sure that it will be taken note of at least so far as to lower case western.

MS. SILVERS: Uppercase civ.

(Laughter.)

MR. KINGSTON: Frances.

MS. RHOME: And I may add that we certainly do want to have a number of these kind of proposals to be coming in regardless. My concern was that because people read our guidelines very, very carefully in order to determine that the particular grant proposal that they are making will fit, that they might be more bent to leave out some of the creative aspects in other areas and stick to just that subject. And that is where I found it restrictive.

MR. KINGSTON: Thank you. Any other comments or questions? Fellowships, Bea Himmelfarb.

MS. HIMMELFARB: Our Committee opened by welcoming our two new members, Robert Howedroner (?), E. N.J. 07002 FORM 740

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new Council Committee member and Kathleen Mitchell the new Program Officer for Travel Collections. We then initiated our two members into one of our typically long and arduous sessions. We want it noted that we worked through lunch until well after 5:00 o'clock reviewing some 1750 applications, 63 in detail, having read the full applications.

As our Chairman remarked this morning, we earned our per diem. We then discussed at the last meeting the Committee had requested that staff define more fully the word "seminal text" as we use it in the summer Seminars for Secondary School Teachers' Program. And Steve Tigner responded with an admirably full and very thoughtful essay, long essay on just the subject, reviewing the way the term had been used in the past and after discussion of that we concluded that, in fact, that our guidelines required only some smallest changes in wording. The present wording will be: "At the core of the Summer Seminar and Secondary Schools Teachers' Program is the belief that the significant text of civilization form the foundation of learning in the humanities." Thank you.

MR. KINGSTON: Any comments or questions?

A report from the Preservation Committee, Dick
Schall.

CO., BAYONNE,

there also and we had no real public business or discussion. Mr. Cannon did wish to call to your attention and as I did too the very fine book dedicated to the notion of the and the practice of the -- it is called "Care and Identification of 19th Century Photographic Prints" by James M. Reilly of the Rochester Institute of Technology. I think I will pass this around with the encouragement that probably since we are all of the age that none of us have a baby picture in here so we don't need to worry about it, none of us have a 19th century print which would be something that our mothers took of us when we were young.

But in any case, one of the concerns of the Preservation Committee has always been the notion not nearly of the preservation of the documents, but the techniques and a way to do this and the knowledge of this and this book is dedicated to that so I will pass it around.

MR. KINGSTON: Thank you. Research Programs, Walter Berns.

Research Programs

MR. BERNS: Oh, sorry. As usual the Research Division had no members of the public present during the public session, but we did have an item of public

business to discuss which is a change from the past. We discussed the policy which has been in effect since 1982 of allowing the gift portion of a matching gift grant to be used to support foreign fellows. And we discussed that at some length and decided that we would make the change in that policy and in the future would not allow the gift portion of that gift in the match grant to be used in that fashion although admitting the possibility of making exceptions to that policy, that new policy when the occasion demands.

MRS. RICARDO-CAMPBELL Can I ask for elucidation? Does this mean, precisely I am thinking of the center that is near us that they could not accept a gift of money from outside non matching to support the foreign fellows?

MR. BERNS: No. I probably should have mentioned that we discussed at some length the probable consequence of this. Probably in most cases Institutes of Advanced Study and of the sort that you are thinking of would indeed have ready access to all kinds of private funds and would be able to use those funds to support the fellows that would no longer be supportable under our particular program. We also looked at the possibility that it would probably be some laundering of funds. But so be it.

MR. KINGSTON: Any other comments or questions?

The report then from General Programs.

Kathleen Kilpatrick.

General Program

MS. KILPATRICK: With three of our five members present, we opened the meeting by welcoming the new member to the Committee, Professor David Lowenthal, Chairman of the Political Science Department at Boston College. The Committee discussed the overall mission of the Division of General Programs and the Endowment's role in Public Education.

Questions were raised about the boundaries between NEH support for exhibitions and that provided by the Arts Endowment. Don Gibson explained that there are a number of gray areas but he stressed the central role of interpretation and of education of the general public and humanities projects. The Committee also discussed an issue of perenniel concern to the Council and to the staff. Dr. Lowenthal opened this discussion by asking whether the Endowment's funding should reflect a more precise set of priorities among themes and topics and the Committee considered the role that special initiatives have played in focusing attention on important subjects such as the Bicentennial of the

Constitution.

Mr. Gibson also reminded the Committee that all of the Division's guidelines emphasized that three areas of particular interest. The guidelines state that all projects must focus upon the themes or ideas central to the disciplines of the humanities. They also must broaden public understanding of cultural works, explore historical figures or events or educate the public about the methods and insights of the disciplines of the humanities.

We received a number of current museum catalogs including several items stemming from the Festival of India and from a special exhibition in Philadelphia commemorating the Bicentennial of the Constitution.

Finally, we discussed the Bicentennial Bookshelf. This program is designed to pay tribute the Constitution and to call attention to several scholarly volumes. As many of you already know the Chairman announced this program a few weeks ago.

Under the guidelines for these grants, the Endowment will offer to match up to \$500 raised by libraries wishing to purchase references on the Constitution. Chairman, that concludes my report.

MR. KINGSTON: Thank you, Kathleen. Any

questions or comments?

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Our report from State Programs, Jeff Hart.

State Programs

MR. HART: Thank you. The State Programs Committee will be pleased to welcome Sandra Myers, President and Jamiel Zainaldin, Executive Director of the Federation of State Humanities Councils. During the public session of the meeting, a report on the annual meeting of the Federation of the State Humanities Council by the two council members who attended, Ms. Cressimore and Fr. Schall, was very illuminating.

They commended the organization of the meeting, the spirit of cooperation and the high quality of the talks delivered. Jamiel Zainaldin reported on the intense effort being made by the Federation to identify successful State Bicentennial Programs and make him available to conferences, libraries, seminars, institutes and civic groups and schools. There will be available a guide to the Bicentennial Bookshelf of public programs.

Harash Gregorian gave an interim report on collaborative programs going forward between State Councils and other groups. The full report is due in January.

Margorie Berlincourt reported on the new

format for the orientation conferences for new State Council members.

The fiscal year '87 budget was discussed. Thank you.

MR. KINGSTON: Any comments or questions about State Programs? Then we will move to Challenge Grants. George Carey.

MR. CAREY: During its open session, the Challenge Grant Committee reviewed the present policies concerning second challenge grants. The sudden increase in the proportion of highly recommended second awards in this years cycle compared to the three previous cycles in which applications for second challenged grants were eligible lead the staff to prepare a special memorandum as a context for our discussion at this meeting.

Our current policy for second challenged grants was adopted by the Council in 1982 and allows institutions to submit proposals for a second award provided that at least two calendar years have elapsed since the successful conclusion of their first grant. Such applicants are expected to provide a full account of the programatic and financial impact of the first challenge grant and a convincing argument why a second award is needed in view of these considerations.

In the first three cycles this policy was in

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effect the percentage of second grants in the entire cycle of awards ranged from 13 to 24 percent, a proportion that the Council found appropriate. During this time the Endowment followed the general policy recommended by the Council that no absolute ceiling should be placed on the proportion of second challenged grants in a given cycle, but that a lower priority should be given to proposals for second awards than those recommended for initial grants when their merits were otherwise approximate equal.

By the end of its discussion, the Committee decided that at this point a policy that allows for the controlled continuance of second time awards seems preferable to the alternative of simply terminating the possibility of second grants. The substantive reasons that originally influenced the Council to permit second awards are still essentially valid.

Providing that support for all highly
meritorious first time applicants can be assured and the
number of second grants controlled fairly, it seems
worthwhile trying for at least one more cycle to
maintain the option of making both types of challenge
grant.

To this end the program guidelines will be amended to make clear that initial challenge grants will

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have absolute priority and that the Endowment will offer awards to all highly meritorious proposals for a first challenge grant before making any second grants.

Furthermore, in establishing priorities among candidates for second challenge grants, the size of the first award would be taken into account.

With these changes in place the Committee believes that the Endowment will have the flexibility to implement a policy giving priority to first time challenge grants while retaining the opportunity of offering second awards in those instances where they seem merited. That is our report.

MR. KINGSTON: Thank you, George. comments or questions?

MR. BERNS: Yes. Good luck.

MR. KINGSTON: Bob Hollander.

MR. HOLLANDER: That is always going to be a problem with challenge grants. And now that you have been around the country once do you really want to put a dollar amount? I know you have done it, but maybe it is not too late. I am very concerned about the second part of that. Absolute dollars do not seem to me as important consideration as the comparative worth, though you would have larger institutions and smaller institutions. What you are really doing is

discriminating, it seems to me, probably against larger institutions which tend to ask for more money. That doesn't seem to me to be the right way to go about it.

MR. BLESSING: The size of the previous grant will taken into account in a relative sense. We understand the point that you are making. Some institutions are large and have large needs and others are smaller and have smaller needs. And of course that would be a consideration.

MR. HOLLANDER: Have we asked for distinction?

MR. BLESSING: No, we haven't asked.

MR. KINGSTON: Rita?

MRS. RICARDO-CAMPBELL I would just like to comment that we haven't gone around the country once. I notice, well, the geographic distribution this time is far different than what it had been in the past and that is indicative we have not gone around the country once.

MR. KINGSTON: Other comments or questions?

Even though the Jefferson Lecture Committee did not meet, we do have an internal progress report.

Lawrence Chickering.

Jefferson Lecture

MR. CHICKERING: In preparing for selection for the Jefferson Lecture for 1988, the Jefferson Lecture Committee requested last spring that staff

solicit a new slate of nominees. Traditionally this solicitation has occurred every two or three years.

Those asked to nominate candidates for the Jefferson
Lecture include all present and past Council members,
past Chairmen of the Endowment, the Executive Directors,
Chairmen of the State Humanities Councils, former
Jefferson Lecturers, Directors of major research
libraries and museums, the Directors of major academic centers, the Editors of major national magazines, the heads of education and humanities related associations,
major foundation presidents and the heads of scholarly societies.

The invitation to nominate will be mailed next

The invitation to nominate will be mailed next and during January the staff will prepare short biographies for all nominees. At the February meeting at the Council, the Committee will meet Thursday afternoon to review and discuss the full list of nominees and to select 10 to 20 finalists from that list.

Prior to the May meeting of the Council, staff will prepare more extensive biographies of the finalists and will mail the information to all Council members.

The Committee will present its final recommendations to the full Council at the May meeting.

The announcement of the Council selection of

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the 1987 Jefferson Lecturer will be made public actually today when the Endowment is sending out a press release announcing that Forrest McDonald, noted historian of the U.S. Constitution, and Professor of History at the University of Alabama, has been selected as the 1987 Jefferson Lecturer in the humanities.

FR. SCHALL: Can I ask you, how many responses do you get generally speaking from that initial invitation to suggest people for the award? How many people actually respond to that from the wide variety of people you have seen?

MR. CHICKERING: Since this is only done every two or three years, I don't have personal experience with it.

MR. KINGSTON: The general expectation is 25 to 35 percent will respond. It is a fairly high return because it is a selected group.

Any other comments or questions?

Emergency Grants and Actions Departing From Council Recommendation - Approvals

MR. KINGSTON: In Tab E of the Council Agenda Book there are descriptions for eight emergency grants that were awarded in the last quarter. These are approved grants only. I will ask now if you have any comments or questions about the eight approved emergency

grants?

There are also two departures from Council Recommendations that represent approvals. They are described on the second section. Once again they are only approvals. Are there any comments or questions about either of those approvals? Louise?

MS. KERR: Nothing.

MR. KINGSTON: Is there any other business to be brought before the open session Council?

Before we adjourn, I would remind you that there is a display table in the antechamber over here and it does include the four volumes of the Encyclopedia of the Constitution. And during the break you may want to have an opportunity to take a look at the volumes. We will adjourn until 10:30 when we will resume in closed session.

(Whereupon at 10:21 a.m. the Open Session was adjourned.)

CLOSED SESSION

Emergency Grants and Actions Departing from Council Recommendation - Disapprovals

MR. KINGSTON: We are now in closed session.

If Council members would turn to Tab E of the Agenda

Book. There are descriptions of six emergency grant

requests which were rejected. I will ask if there are

any questions about any of those six rejections?

Also in that section, if I could have that section, there is a description of three rejections which represent departures from the Council recommendation. I will ask if there are any comments on any of those three rejections?

OMB Hearing on Fiscal Year 1988 Budget

MR. KINGSTON: There being none, I will ask Steve Cherrington to report on the hearing we had with OMB.

MR. CHERRINGTON: Okay. I promised the last memo that you have from me in the brown folder, it is Tab F. And this memo concerns the recent hearing we had with Office of Management Budget on our 1988 budget request.

The hearing lasted about an hour and a half, OMB had given us 20 questions before the hearing that formed the basis of discussion. Basically we just

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emphasized that our budget request of \$132.678 million fiscal 1988 is sufficient to fund all projects that really should be supported by Federal funds, that is also a fiscally responsible budget considering the current deficit problems and it is a realistic budget, one that we can work with with the Congress.

In my memo I outlined the main topics of conversation that were actually discussed at the hearing. Some of the questions we submitted for the record concerned discussions of the Access to Excellence Program, the amounts of the stipends in the Fellowships Division, some cost savings that we have been able to make in Administrative Funds and how IPA's are involved here at the Endowment.

The OMB examiner stressed that 1988 really will be a difficult year, especially because of Gramm-Rudman. As I said earlier, the Gramm-Rudman target, budget deficit target for 1988 is \$108 billion and in 1988 we won't have all these quick fixes to enable Congress to reach that level.

We originally were supposed to hear from OMB on what our budget pass back figure would be. This is the figure for NEH that is included in the President's budget. We were supposed to initially hear what that figure would be next week. Now it looks like it won't

happen until Thanksgiving.

The Gramm-Rudman Act also says that the budget is to go to the Congress a month earlier than it had been in the past. Usually it goes up on February 1st. This year they wanted to send it up on my birthday, which is January 5th.

James Miller, however, had other problems with that. He said on Tuesday that his staff was just worn out and plagued by attrition and can't make the date.

MS. GRIEST: All because of your birthday?

MR. CHERRINGTON: I think it is my birthday

that gets the Government going. Anyway, we have also heard that OMB does not want to undercut the President's State of the Union Address. In other words, they don't want the budget to be up on the Hill before the President talks about it. So actually I think we will be seeing the budget around February 1st.

MR. KINGSTON: Any questions about the OMB Hearing? Thank you, Steve.

EDUCATION PROGRAMS

Action on Applications

MR. KINGSTON: We will move to the review of the applications before the respective committees. The recommendations of the Education Committee are contained on the green motion which was distributed during the

break. I will ask Bill Allen to report.

MR. ALLEN: Thank you, Tom. Let me pull it all together. And I promise no more Phil Schaefer jokes.

During its closed session the Committee raised substantive budgetary or technical questions about some 15 proposals. In 12 of those instances the Committee has concurred with the staff's recommendations. I will speak about the 3 where the Committee recommends a different result.

The first such application was ES21429, a
Bicentennial proposal for California State University at
Los Angeles.

MRS. RICARDO-CAMPBELL Could you tell us what page number, please?

MR. KINGSTON: Page 4.

MR. ALLEN: Thank you.

The applicant requests support for a two week Institute on the U.S. Constitution in eighth grade history, in the eighth grade history curriculum. It is a two week Institute plus meetings and seminars throughout the year.

Despite high ratings by four of the proposal's five reviewers, that is two E's and two BG's with one not recommended, the Bicentennial staff recommended

against funding for it. Mr. Pheland explained to the Committee that although the staff felt that the idea of the project was excellent, they nevertheless agreed with the one reviewer who judged the application itself to be deficient in intellectual rigor. Mr. Pheland said that the proposed Institute would deal with too many topics to give full justice to any of them.

He went on to observe that despite a heavy load of reading, participants in the Institute would be devoting little time to primary documents as the "Federalist Pages."

I point out after reading the proposal myself that I found it more substantive than did the reviewer. Also noted that the Institute will be conducted by scholars of solid reputation and work with more primary documents than indicated.

At this point perhaps Frances Rhome asked whether it would be advisable to defer the proposal to find out whether the staff's concerns about could be satisfactorily addressed by the applicant. Mr. Pheland and I agreed that it would better either to reject or accept the proposal. The Committee eventually decided to recommend approval with the condition of communication staff concerns.

The second staff recommendation to be

overturned by the Committee was a drop motion to fund application ES21388, Harvard Graduate School of Education and that is at page 8. It is a proposal for support to establish a fifth year training program in the humanities. Because this proposal has sharply divided the panel, three excellent ratings, one some merit and one not recommended. The staff sent it to three external reviewers. The reviewers supported it unanimously giving it one excellent and two BG's.

Concurring with the majority of the panelists and all of the external reviewers, the staff argued that funding the Harvard Project would facilitate the development of a rigorous new teacher preparation program and in the process stimulate constructive changes of a similar nature of other schools of education around the nation.

Perhaps Ms. Rhome and I both had questions about how new the proposed program would be. It seemed to us to differ only slightly from programs already placed elsewhere around the country.

We also raised questions about the size of the budget and the uses to which NEH funds would be put. Carol Reed Wallace responded by saying a) to her knowledge the Harvard plan would integrate the study of the humanities more fully and comparatively than any

existing teacher preparation programs; and b) the staff already had some discussions with the Grants Office about ways of trimming the budget.

In response to a question from Ms. Rhome, Mrs. Reed Wallace said that around \$27,000 a year could probably be eliminated from the budget without endangering the integrity of the project. She went on to assure the Committee Harvard was planning to assume all the costs of the program after the three years of the NEH start up support.

Ms. Rhome says that she was still not satisfied, that Harvard appeared to her to be seeking Endowment funding for costs and other institutions regardless their own responsibility. I was presuaded by her arguments of the Committee therefore placed this proposal in the not recommended category.

The third proposal for which the Committee decided to forward a recommendation departing from that of staff was ES21378 on page 1, St. John's College's application for two Summer Institutes of Classic Texts in Literature and Political Science.

Three panelists have rated this proposal very good, two had rated it some merit. Concurring with the panelists who found the proposal weak, staff recommended against their support. They pointed out although the

text to be studied in the Institute would be excellent there was little in the proposal to indicate how they would be approached or to specify what themes would unify the summer's study. The staff also noted the applicant had offered insufficient details about follow up and evaluation of activities.

I refer to having taught in the St. John's summer program in recent years and observed that because of the intensity of the relationships developed through the summer's work, there is always a good deal of follow-up activity, some of it instigated by the participants themselves, some of it planned by the college in connection with the seminars it routinely conducts at various locations and that these procedures were referred to in the proposal.

I also commented with reference to unifying themes that St. John's makes an argument for its approach based on the intrinsic worth of the materials to be read and discussed.

Further, the reviewers revealed a contradiction in their appraisal on the one hand spurning the proposal as a template for the existing graduate Institute curriculum. While on the other hand insisting that it lacked intellectual coherence.

Jamie Sokolow reminded the Committee that it

is the burden of the applicant to make its case through a fully articulated proposal. We argued that it was more articulated than had been perceived. The staff and the Committee agreed that St. John's has provided less than detail than it could have, but they also agreed based on the college's proven record of success in prior NEH supported Institutes that the deficiencies in the proposal could probably be remedied as a result of staff conversations with the Project Director. Committee decided to recommend support on the condition that St. John's satisfactorily addressed staff concerns about themes to be emphasized and follow up activities scheduled.

This concludes my report and I now move with opting the motion you have before you.

MR. KINGSTON: Staff has been moved this set of recommendations. Is there a second? All right, it has been seconded. Discussion, Louise.

MS. KERR: Could you give me examples of the programs across the country that emphasize fifth year teaching in the humanities as opposed to teaching or courses in education?

MS. RHOME: That wasn't a direct question,
Louise, although they were including some courses in the
humanities along with the education courses and I can

cite my own university and Indiana University in which we do indeed have humanities courses involved in this kind of a program. We found that there were other instances from that standpoint.

I think our major objection was that they were asking for around \$380,000 that they would cut down a certain amount for the period of time that it appeared to be that Harvard wanted to add an additional master's degree program and we were funding it. So we had some difficulties with that particular problem.

MR. ALLEN: I think the best thing to do would be to describe to you what they have proposed. The essence of the proposal apart from the teaching practice and the summer orientation is an eight course load which will have three required courses in the humanities, and, of course, practical teaching as a required course. And then the remaining courses would be in education with one of them being an elective either in education or humanities. That is the structure which we compared with other structures elsewhere. Some of which do not have the required aspect, or I would say most of which do not have the required aspect that many of which do in fact open up courses in the range of two or three that can in fact be courses devoted to the humanities.

The question was not whether the other

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programs were identical but how far removed from other programs this program was.

MS. KERR: Just out of curiosity, is this a master's degree in education or in humanities or what?

MR. ALLEN: Master of Arts in Education, same sort of program was proposed to us.

> MS. KERR: Okay.

MR. KINGSTON: David?

MR. LOWENTHAL: This is just a question of information. I notice that although the general rubrick is in instruction in elementary and secondary education, very few schools at that level seem to apply. any necessity in that or could their role in direct applications be in line.

MR. ALLEN: That is music to my ears, David, and we are short one person on our committee. I bring this to the notice of the Chairman and I have asked that question in previous meetings. It is something we are continuing to discuss and during the period of revision of guidelines we will be looking at ways in which that can be facilitated.

MR. KINGSTON: We want to add too though, David, that most of the programs that are addressed to elementary and secondary schools will be lead by a higher education institution. They will be the

sponsoring cooperative institution. The primary audience will be school teachers. In other words, universities might proposed Summer Institute to their coordinated year long program which will involve a number of scholars in cooperation with the school teachers.

MR. LOWENTHAL: The reason I asked is I get the impression in Massachusetts that with very tight budgets run by the various towns and cities the music and arts programs suffered badly along with other things that are considered to be fringe. For that reason even without the help of universities around I think a lot of these teachers really know some of the things they would like to do in this area. I don't have a chance to do them quite often under their ordinary budgets and the National Endowment could make a very remarkable significant contribution even working directly with those school systems.

MR. KINGSTON: We do have direct applicant programs. Our Summer Seminars for secondary school teachers, for example, the Council for Basic Education Regrant Program for individual fellowships, for example. We are discussing, as a matter of fact, some other options right now about which we will keep you apprised. Yes, Bob?

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MR. HOLLANDER: May I inquire about ES21437, the Council for Basic Education? It is a large amount of money. It is an innocent question, not a loaded one. I would just like to know a little bit about the \$472,000. MS. MENKE: Carolyn Reed Wallace, the Assistant Director for the program will give some of those details. MR. KINGSTON: Carol, please try and tell just what the grant involves. This is --MS. REED WALLACE:

MR. KINGSTON: Could you come up to the table and speak into one of the microphones otherwise it doesn't pick up on the transcript?

MS. REED WALLACE: This is the Regrant Program that Tom Kingston just referred to. And basically the Council for Education, the Council for Basic Education runs a series of summer fellowship program for teachers of humanities courses.

We support these projects and these are summer study opportunities that are offered to high school teachers in the humanities. And basically they conduct research in one central discipline of the humanities with the idea of providing them an opportunity to enhance their intellectual knowledge.

MR. HOLLANDER: Could you give me an example of some of the projects sponsored?

MS. REED WALLACE: Yes. One example is a teacher from the State of Virginia received a fellowship to examine more fully the study of Robert Frost's Poetry. This person did research at several libraries including the Library of Congress, prepared a paper as a part of that summer activity, worked with an imminent scholar from the University of Virginia in terms of identifing sources primary and secondary. The idea is simply to provide intellectual reinvigoration for the individual teacher. The expectation of course is that that teacher will go back into her classroom, teach the poetry of Frost better and share her new knowledge with her colleagues.

MR. HOLLANDER: One last question: How many teachers are involved each summer?

MS. REED WALLACE: 125 teachers have an opportunity to participate. This has been the pattern of the last two years. I might mention also that over and above the support that we have offered, the Mellon Foundation, being impressed with their work, also supported a number of fellowships. And so their funds along with our funds, which our funds which were much more significant provided for over 125 teachers during

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this last summer study.

MR. KINGSTON: Close to that would be the Stipends Program which, of course, is for college and university teachers. But this program is a regrant program for secondary teachers. Louise?

MS. KERR: In terms of the recipient, this is its second or third year. I forget.

MS. REED WALLACE: This is going into the fourth year.

MS. KERR: Going into the fourth year. As I recall the first year they had advertised extensively but the audience that they received was less universal than we would have expected and we were going to look into that, but I -- could you tell me?

MS. REED WALLACE: Yes. We have looked into that. I am serving on the Advisory Board of the CBE and it is a question that we have asked them to examine. They still have not been able to address that question satisfactorily, but they are making every effort at this very moment to get a larger number of applications from a wider cross section of states in the United States.

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a wider cross section of states in the United States. MR. KINGSTON: Louise, try to be of some help with 2 that as well. Carl Dolan speaks about the CBE Program when 3 he is talking to various groups. 4 MS. KERR: It is my impression that this is a 5 difficult nut to crack as we know that in the future, if 6 we could get some program or some way to address that specific 7 area of teaching of the inner city or the rural schools, or 8 those who have less opportunity, that I suspect would be 9 our greatest deed. For example, I know, in my school, my 10 children's school, has had, I think, 10 or 12 of the summer 11 fellowships, which is a very good school. But there are 12 schools in the City of Chicago that have never had any and 13 will likely have none at the current pace. 14 MS. MENKE: To re-emphasize what Tom has said, 15 Carl is working, very, very closely with the Division of 16 Education programs in outreach efforts in rural communities 17 and in urban communities, and I think you will see some ---18 MS. KERR: We need mainly specific programs is 19 my point. 20 MS. MENKE: One of the things that he is alert to 21 are kinds of structures and opportunities that we can respond 22

CHAIRMAN KINGSTON: Thank you. Frances?

MS. RHOME: Just one comment, David, on this

response to your immediate question. I just went through the Education programs that we approved in the motion just now, and of the 22 approved, 10 of them are directly charged to teachers who would be in the elementary and secondary schools.

CHAIRMAN KINGSTON: I might add one other thing.

The schools must -- the university or college applying must show that it has the commitment of a school or school system with which it is working. They must be part of the application process. Other comments or questions?

You have a motion before you. I will ask for a voice vote. All those in favor?

(A chorus of "ayes" was heard.)

CHAIRMAN KINGSTON: Any opposed?

(No response.)

CHAIRMAN KINGSTON: The motion is approved. The next report is from the Division of Fellowships and Seminars. It is the lighter yellow motion of the three programs. Bea Himmelfarb?

FELLOWSHIP PROGRAMS

MS. HIMMELFARB: The committee reviewed 931 applications for the College Teachers and Independent Scholars

Program, including 26 in the special initiative for the bicentennial of the Constitution. Of these, we discussed 25 in detail. We reviewed 622 applications for Fellowships for

university teachers, of which 26 were in the special competition for Constitutional fellowships, discussing 25 in detail. And we reviewed 199 applications in the Travel to Collections Program of which we discussed 13 in detail. I now move the adoption of the motion contained in this light yellow packet.

Fellowships for College Teachers and Independent Scholars, we are recommending the approval of 129 applications, the deferral of 14 applications, and the disapproval of 788 remaining applications under Tab I in the Council agenda book.

Under Fellowships for University Teachers, we are recommending 105 applications, disapproval of the remaining applications under Tab H of the Council book. And, in this category, I call to your attention FA27068 on page 5, an application by Reinhart Strohm, who was 1 month short of the 3-year U.S. residency requirement when he submitted his application. And I believe that this application will, therefore, require specific Council approval.

Finally, under Travel to Collections Program, we are recommending the approval of 83 applications and the disapproval of the remaining applications on the attached list.

CHAIRMAN KINGSTON: Thank you, Bea. I take it you mean the specific application that the specific application

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that you are citing is an exception to policy, because there is usually a three-year period of residence that we require.

MS. HIMMELFARB: That is right. I should add the

MS. HIMMELFARB: That is right. I should add the committee recommended a waiver of this particular requirement in this particular instance.

CHAIRMAN KINGSTON: The full Council is aware that it is a recommendation of an exception to policy. Is there a second to the motion?

VOICE: Second.

CHAIRMAN KINGSTON: Any discussion of the motion? Yes, please, Leon.

MR. KASS: This speaks not precisely to the recommendations that are being made, but I notice that the list of recommendations does not include at least a couple of proposals in which I had a special interest and both of which I have read and which are now before the second institutions that awards fellowships in the humanities unsuccessfully.

Without trying to make an argument for either of them in particular, which I wouldn't presume to do, not being party to the deliberations, I am wondering about -- in both cases, they have certain features in common. One of them is a proposal by a person from engineering with rather humanistic interest in the human meaning of the activity of engineering. The proposal came in here identified as a proposal in the area

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of history, science, and technology for which there is no special panel in the fellowships area.

I assume it was reviewed by the historians. I assume that, on its merits, they would find it, however good, of low priority relative to the other things that they would consider. So, my question with respect to that is whether we ought to think about removing applications in this very specialized area and perhaps having it reviewed over in Research Division or with the panels that review the Research grants as I think we now do with archaeology.

The other case is a proposal which is philosophical in scope but very much out of the mainstream. I am struck by the question of whether certain kinds of proposals will get a fair review, not in terms of particular prejudice of readers, but whether the kinds of things that they are are the sorts of things that our review process is equipped to deal with properly in the fellowship area.

This is probably not the appropriate time to raise the question about the form of the review, but I was wondering whether we couldn't give some thought to maybe modifying present procedures so that these eccentric things, both of which I think are really extraordinary people and extraordinary projects, would fare better before us. The other place where these applications came in was the National Humanities Center, and both of them fell afoul, I think, of

the same kind of things.

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CHAIRMAN KINGSTON: John?

MR. AGRESTO: I think that is an excellent point, If I could ask, not only Leon, but all other Council Leon. members -- we try very hard to put together as fine a set of panelists to review these as we can. But we need some help sometimes, especially in the area of history of science, perhaps in the area of philosophy. We are experts in some areas here in the Endowment but not in all.

If you have names of people you would like to submit to us as potential panelists or potential reviewers, please -- I made the request in the past and I can make it again -- send me lists of names and we will put them in the process.

CHAIRMAN KINGSTON: Yes, Leon.

MR. KASS: May I respond? This isn't the right suggestion, but it is not so much a question of expert reviewers or disciplines. What if one had a category for review of eccentric proposals?

(Laughter.)

MR. KASS: In which you picked people who had a certain taste for non-catholic things.

MS. HIMMELFARB: There used to be such an institutional mechanism for that. It is called Chairman's Grants, and it was precisely for that purpose, to encourage work

which would not fall under the normal purview of the normal panelists. It is assumed that they are exceptional and don't occur often and so on, but there should be some room for leeway in these cases. I wonder if we couldn't revive -- to my knowledge, that hasn't been used for that purpose for a long time -- whether we couldn't revive that idea with the understanding that this would be a very unusual kind of procedure.

CHAIRMAN KINGSTON: It is true that occasionally the emergency grant requests are for activities that do not fall into our funding categories.

MS. HIMMELFARB: But it is not quite an emergency, is it? There isn't a time problem. It is a problem of a different intellectual quality, something that has very high intellectual quality but no panel, John, that would be conceivably constituted would be sufficiently amenable to something that falls out of the usual round of the discourse of that discipline.

MR. AGRESTO: There is no way that I can disagree with that. We receive, my guess is, two dozen, or at least a dozen, such proposals each year in Fellowships and surely the same number in Research.

We do try, both at the senior staff and staff level in those divisions, to find those out, especially if we think they have been given short shrift by panels. We do try

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to bring them to your attention. We will continue to try to do that and any other mechanisms that we can. Emergency grants can be used for this.

MS. HIMMELFARB: Oh, can they?

MR. AGRESTO: They can. Even though we call them emergency grants and they do seem to be time bound, the rule has been, and has always been, that emergency grants can also be used for those things that don't fit, that fall between stools. We don't want to make that a broad and general announcement. Send us, send us every eccentric proposal direct to the Chairman. That we wouldn't want to see, but if we see something that really can't be done within the divisions, within the panel process, it is doable at the Chairman's level.

MR. CHICKERING. I would expect, though, that if the only rubric under which the Chairman could make a grant is in something called an "emergency Grant," it might constrain far more than Bea is proposing the discretion to make grants of this sort. 'I wonder if one shouldn't think about the possibility of creating some other category which would allow the Chairman, without resorting to something like an emergency grant, to make grants of this sort.

CHAIRMAN KINGSTON: Let me have Anita first.

MS. SILVERS: I wanted to respond to Leon's comment. I think he is quite right. In the first case, which was

brought to our attention, what was proposed was the production of a document which was quite different from the usual result of a fellowship study. Judged on the basis of the criteria for the kind of studies we ordinarily fund, it was not even in the ballpark.

But I don't recall a second proposal being drawn to our attention, and I am wondering if you could give us a little -- this is a closed session -- you could help us by identifying it a little bit.

MR. KASS: The second proposal? The first was the Petroski proposal. The second is a proposal by Eva Brand for a major study on the imagination. I have read that proposal; I know her work. It seems to me remarkable that a woman of this quality and breadth and depth cannot succeed at the National Endowment for the Humanities.

MR. AGRESTO: It may be one of the deferred proposals.

MS. SILVERS: If I would not be ruled out of order by making a motion -- I have spoken. Could I be recognized again so I could make a motion?

CHAIRMAN KINGSTON: There is a motion on the table.

MS. SILVERS: But it is an amendment.

CHAIRMAN KINGSTON: So, you wish to amend the motion on the table. Certainly, you are eligible.

MS. SILVERS: If I could be recognized again so that

I could ---CHAIRMAN KINGSTON: Yes. 2 MS. SILVERS: I move to amend the motion that is 3 on the table to add that proposal to the group of other 4 proposals that are going out for special review. 5 MS. RICARDO-CAMPBELL: May we ask the number and 6 the page? 7 MR. KASS: I think it was ---8 CHAIRMAN KINGSTON: Now, that proposal will not be 9 on the yellow pages. 10 MR. KASS: Page 25 under Tab I. 11 CHAIRMAN KINGSTON: Its number, Leon, is ---12 MR. KASS: FB24441. 13 CHAIRMAN KINGSTON: FB24441. That would be placed 14 on deferral for additional external review. 15 MS. HIMMELFARB: Are you talking about external 16 review or a new panel? 17 CHAIRMAN KINGSTON: We have a set of five external 18 reviewers for these applications on deferral, I understand. 19 MS. HIMMELFARB: Yes. 20 CHAIRMAN KINGSTON: This particular proposal Anita 21 has moved to place on that deferral list. 22 MS. HIMMELFARB: Yes. With a regular panel. 23 CHAIRMAN KINGSTON: Yes. 24 MS. HIMMELFARB: You said exteranl review, and I 25

thought that you were thinking of sending it out for special review. 2 CHAIRMAN KINGSTON: Yes. It is a mail panel, a 3 mail-out panel. 4 MS. SILVERS: I also, though, would like to urge 5 that there be some external review -- proposal. We do some-6 times get additional external review and then the external 7 reviews are sent to the panel. CHAIRMAN KINGSTON: All right. The motion is to 9 take application FB24441 and place it on the list of deferred 10 applications. This is an amendment to the prior motion, 11 so I will ask for a second to the amendment first. 12 VOICE: Second. 13 CHAIRMAN KINGSTON: Is there any discussion of the 14 amendment? I will ask the Council's vote on the amendment 15 by voice. All those in favor of the amendment? 16 (A chorus of "ayes" was heard.) 17 CHAIRMAN KINGSTON: Opposed? 18 (No response.) 19 CHAIRMAN KINGSTON: Now, we are back to the full 20 motion. 21 I found on page 7, under Tab I, a MR. BERNS: 22 misspelled name. The first name is Herman Beltz -- it is 23 B-E-L. 24

CHAIRMAN KINGSTON: Other comments or questions

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about the fellowships? I will then ask for a vote for the amended motion. All those in favor, signify by saying "aye."

(A chorus of "ayes" was heard.)

CHAIRMAN KINGSTON: Opposed?

(No response.)

CHAIRMAN KINGSTON: And the motion carries as amended. The report next is from the Preservation Committee. That is this dark orange document -- salmon.

PRESERVATION GRANTS

MR. SCHALL: In the Preservation Committee, we had some 40 proposals of which 16 were rejected and 4 were deferred and 20 were accepted.

The only one I call your attention to for special comment is the second one, PS20072, the New York State Education Department, having to do with the New York State newspaper project. The reason that is important is that the -+ New York pulls something like 10 per cent of all of the newspaper titled. With them pretty much on track, this represents a major step in this major project about newspapers.

In any case, I move the adoption of the request on the salmon colored document.

CHAIRMAN KINGSTON: May I have a second to the motion? Are there any comments or questions? All Council members in favor of the motion, signify by saying "aye."

(A chorus of "ayes" was heard.)
CHAIRMAN KINGSTON: Opposed?
(No response.)

CHAIRMAN KINGSTON: And that motion is approved.

The report from the Committee for Research Programs. This
is the dark yellow motion. Walter?

RESEARCH PROGRAMS

MR. BERNS: We were at full strength yesterday in the Council and had very little work to do. Our motion asks you to approve three grants in the category of text addition, three in the category of reference materials access, and one, a regrant. These were leftovers from previous Council sessions.

Most of our time yesterday was spent discussing the one category, conferences, and three of these were flagged for our special attention. In each of those cases, we are recommending approval where staff had recommended disapproval. These are on page 4, RX20848, Georgetown University. I have to disqualify myself on that one because of my affiliation with that institution. But that was approved after discussion, whereas staff had recommended that it not be approved

The last one on page 5, RX20874, Elizabethtown

College, having to do with Amish studies, and two of them

on page 6, the one in the center of the page, RX20886,

National Humanities Center, we recommended approval after that

had been brought to our attention, flagged by the Chairman.

Then the one at the top of the page had not been flagged by the Chairman but again had not received staff recommendation for approval. Council member Sandoz brought this to our attention. We had a spirited discussion and ended up divided but recommending that we reject the staff recommendation and recommend that it be approved.

So, what we are asking you to do when I move the adoption of this report is to spend more money than the staff

so, what we are asking you to do when I move the adoption of this report is to spend more money than the staff recommends. With insouciance and irresponsibility typical of Council members, we recommend that you spend the money and ask you to worry about where you are going to find it.

CHAIRMAN KINGSTON: Thank you, Walter. Anita?

MS. SILVERS: Could you help me out by giving me
the reasons for rejecting the Conference for Editing
Philosophical Works?

MS. HIMMELFARB: What number?

MS. SILVERS: It is RX208881.

MS. HIMMELFARB: What page?

MS. SILVERS: 11.

CHAIRMAN KINGSTON: Page 11. I think I will call on -- Hopkins, the Program Officer for this category.

MR. HOPKINS: The panel found the goal of this laudable but did not think that the Conference had designed to achieve it. In part, it called for certain editors to be

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brought before the Conference and quizzed and criticized about their editorial procedures. The panel overall did not think it would address one of the main problems of translations, which they thought to be poor selections by publishers of translators.

CHAIRMAN KINGSTON: Other comments or questions? Walter?

MR. BERN: I ask your indulgence. I should have something that I had intended to say and forgot about it. I think all of us on the Council are aware of the difficulty that we face with these conferences, for example. Staff has before it the whole list of recommendations, and it makes its recommendations in the light of everything there and obviously ranks these. For us to come along later and to find a conference that we think has merit ought not really in itself to distinguish this from others and ought not in itself allow us to reverse staff recommendation.

After all, the staff, I am sure, finds these to have merit too but finds, for some reason, less merit. Nevertheless, here we are and we have to justify our existence We do so in this particular way.

(Laughter.)

CHAIRMAN KINGSTON: And the burdon of judgment cannot -- the onus of judgment cannot be shirked. Louise? MS. KERR: I would like to record a dissent. As a

committee member, I would like to record a dissent on two votes, one of them RX20848. I concurred with the staff that 2 the conference, as outlined, would not fulfill the goals that it stated it wished to obtain. VOICE: What page? 5 MS. KERR: Page 4. I am sorry. 6 CHAIRMAN KINGSTON: That is the English 18th 7 Century ---8 MS. KERR: That is the 18th century -- correct. 9 And, secondly, on page 5, RX20874, the Elizabethtown College, 10 I dissented. 11 Therefore, out of four changes, CHAIMAN KINGSTON: 12 there are three instances of some division among the vote 13 of the committee. MR. BERNS: As a matter of fact, when we announced, 15 it was only with respect to one. What we would have done 16 had we faced the situation faced in Education with only two 17 members of Council, I ---18 MR. ALLEN: You would have agreed to disagree. 19 CHAIRMAN KINGSTON: Any other comments or questions? 20 I will ask then for the vote on the motion. All Council 21 members in favor of the motion? 22 (A chorus of "ayes" was heard.) 23 CHAIRMAN KINGSTON: Any opposed? 24 MS. KERR: Yes, but only in part. 25

CHAIRMAN KINGSTON: All right. There is one "no."

MR. BERNS: "Every little breeze seems to whisper
Louise."

(Laughter.)

MS. KERR: You will miss me, Walt; you will miss me.

CHAIRMAN KINGSTON: We will have the report from the Division of General Programs. Kathleen? This is the motion in light blue.

GENERAL PROGRAMS

MS. KILPATRICK: The committee looked at applications from only one program, Museums and Historical Organizations. We reviewed a total of 132 applications, requesting approximately \$13 million. We recommend to the Board 46 applications for a total of \$3 million.

These applications represent a broad spectrum of subjects and approaches, including U.S. pre-history and history, the Enlightenment Period, Chinese and Carthaginian archaeology, oceanic and African art, Southwest ethnology, and hispanic art and history.

I call your attention to several applications of particular interest: GM23233, page 1 of the motion, Goya and the Spirit of Enlightenment. We believe it to be an exemplary model project on an important period of intellectual and art history that will provide major interpretative programs

for large audiences.

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GM23249, page 5 of the motion, The Glory that was Carthage, will be an exhibition that makes use of striking objects from 800 B.C. to 600 A.D. and will educate the public on the history of this legendary city.

GM23260, page 5 of the motion, Amerca in the Age of Lincoln, 1820-1865, is a permanent exhibition synthesizing the best of current historical scholarship in interpreting for a general audience the history of that period while focusing on a major figure.

Several applications were given special and lengthy attention by the committee. GM23241, page 3 of the motion, The Oral History of Dolls, 1910-1940, was accepted by the committee as a project that is innovative in its approach to U.S. material culture using successful anthropological methods. The final vote was 2 to 1 in support of the application.

GM23296, page 19, Cataloguing the Collection of Valley Forge Historical Society. The committee agreed with the staff that the proposal needs more substance and the project is not ready for support. We asked that the staff strongly recommend to the applicant that they resubmit the proposal.

GM23319, page 21, 300 Years of Polish Jewish Art.

The committee agreed with the staff that the project has

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considerable potential but needs more interpretative aspects and a more detailed discussion of proposed objects and the intellectual themes that might be explored.

Finally, we discussed GM23252, page 14, The Flag
Paintings of Childe Hassam, An Artist's Response to World
War I. We agreed unanimously that this is a superb topic
but the application fails to develop an interpretative theme.
We strongly recommend that the staff work with the applicant
in developing a revised proposal.

That concludes my report and I move the adoption of the motion.

CHAIRMAN KINGSTON: Are there any -- the chairman has moved the set of recommendations. Is there a second?

VOICE: Second.

CHAIRMAN KINGSTON: There is a second. Discussion?

MS. RICARDO-CAMPBELL: I feel that I should explain the two items on which I disagree, well, not fully disagreed on. Let's take Childe Hassam first. The proposal for the display of 21 paintings — this was the last item that Kathleen mentioned — of the flag paintings of Childe Hassam. I believe that she very correctly and well presented the summary that it would not be dropped. That it should be pursued.

I just want to emphasize that I thought it should be expanded from the original proposal; that is, more of his

paintings should be sought to make it the major kind of art show, in a sense, with the bicentennial thrust of the Endowment. I don't know if that came through.

of dolls. I still find it very difficult to believe to actually cover the period when I was playing with dolls that this would further in some fashion or other culture and the humanities. I just felt very strongly -- it was a split vote -- may I say that there were only three members of the committee present. This was not exactly the type of project the Endowment should engage in.

I noticed in another -- I don't remember where -there was an approved grant that sounded much better to my
mind even just in the one-line summary. It wasn't on oral
history. It was an interpretative exhibit on objects. I
know it is a small amount of money, and I don't want to make
a big issue of it. But I just couldn't envision myself
presenting my recollection of doll playing as having any
much to do with humanities.

CHAIRMAN KINGSTON: Anita?

MS. SILVERS: This is just a request for information, because the committee has exhibited such stringent principles. In what sense of culture is George Herman Ruth a hero of culture?

CHAIRMAN KINGSTON: She is talking about Babe Ruth.

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MR. AGRESTO: Them's fighting words.
(Laughter.)

MS. KILPATRICK: We had a long discussion about this topic. The project really attempts to get at the way in which ideas about heroes and heroism change. Whether we agree with the fact that Babe Ruth was a hero or not, he was, or is. We felt that it was a project that ought to be supported.

MS. SILVERS: You recognize that I asked that only because I was sure you had a good answer.

CHAIRMAN KINGSTON: Other comments?

MS. CHENEY: Tom, I would like to say one thing.

I very much appreciate the chairman of the General Programs

Committee pointing out to us the very finest grants that are
in the proposal package. We do sometimes, I think, tend

to look only at those that are troublesome, problemmatic in
one way or another, and I think it is very healthy that
we remind ourselves that the Endowment is responsible for
many projects being undertaken that are enlightening, that
are excellent, that wouldn't happen without it.

MS. KILPATRICK: Thank you.

CHAIRMAN KINGSTON: Ohter comments or questions about General Programs? If there are none, I will ask for the vote. All those in favor of the motion?

(A chorus of "ayes" was heard.)

CHAIRMAN KINGSTON: Any opposed?

(No response.)

CHAIRMAN KINGSTON: The motion passes. Although the State Programs Committee did not review any applications, part of its report is to be submitted in the closed session.

Jeff?

STATE PROGRAMS

MR. HART: This will be brief. In its closed session, the State Programs Committee first discussed the allocation formulas for Treasury funds, which was explained and discussed. Much of the closed session was devoted to reports on the review and guidance and/or oversight process.

Clearly, there is some tension between the State Councils' desire to independence and the responsibilities of NEH. Strategies for ameliorating such tensions were described and analyzed with application to particular state cases. It emerged that an earlier problem, the absence of humanities content and inadequate humanities content at the state level, has been, to a great degree, overcome.

Some particular state problems were extensively analyzed and discussed. A film, sponsored by the Puerto Rico Council, about the black history collector and archivist, Arthur Schaumberg, was viewed in part. This extremely valuable film is available only with a narration in Spanish.

Council members unanimously thought that it would be much more

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valuable for educational purposes if funds could be made available for a voice-over in English or at least for English captions. I repeat this is a remarkable film. Thank you.

CHAIRMAN KINGSTON: Any comments or questions about the complete state report? If there are none, we will move to the motion from the Challenge Grants Committee. It is the gray motion. George Carey.

CHALLENGE GRANTS

MR. CAREY: A few observations and comments are in order. First, of the 209 challenge grant applications submitted, the committee is recommending 42 for fiscal year 1987 awards. The applicants submitted included a broad range of educational and cultural institutions: colleges universities, 45 per cent; museums and historical societies, 33 per cent; public libraries, 6 per cent; and other categories, constituting 16 per cent, would fall professional associations, media -- study centers.

Second is the matter of reduced offers for second awards. In the public session, I reported the policy problem posed by this year's sharply increased number of high rated applications for second awards. In the three years during which the program has been open to applications for second awards, the percentage recommended has ranged between 13 per cent and 24 per cent. This year, 18 of the 42 recommended applications, 43 per cent, are for second

awards.

The average amounts requested and recommended for second awards are typically much larger than those of first awards, and this year was no exception. Thus, although the number of highest priority recommendations was about the same as last year, the total amount recommended was considerably above the program's budgetary capacity.

The committee is recommending support for all of these recommended applications, but in line with the program's announced policy of giving lower priority to applications for second awards, we are recommending that first awards remain at their full recommended levels and that the necessary reductions be made among the second awards.

The method we recommend for making these reductions is to establish a ceiling of \$400,000 for second award offers as opposed to the program's \$1 million maximum and to offer either the ceiling amount or the amount originally recommended, whichever is lower. This formula seems to us to provide a more effacacious and beneficial distribution of the funds available than the alternative, an across-the-board 60 per cent reduction.

Third, one application deserves our attention, our particular attention. The committee would like to call your attention to the application from the American Council of Learned Societies, CO20774, on page 9 of the motion. The goal

of this application is to help the ACLS to at last achieve financial independence for its nationally important fellowship and grant programs after many years of reliance upon NEH and foundation support. The challenge grant will be used as leverage with major foundations to accumulate the final \$4 million in endowment needed for independent continuation of the council's programs.

Finally, I need to call your attention to two applications which are proposing to use more than \$250,000 of federal funds for renovation or construction. By law, such requests must be approved by a two-thirds majority vote of the Council. The committee recommends that these requests be approved. The two applications are the Valentine Museum, CA21332, page 2, which proposes to restore the adjacent 1812 Wychom Valentine house so that it will accurately reflect the era in which it was constructed, and two, Providence Public Library, CQ20086, page 10, which proposes to renovate its central library by aligning the floors of the adjacent building for better utilization of available space and accessibility to the collections.

These are our recommendations, and I so move.

CHAIRMAN KINGSTON: There is a motion before the floor. Do I have a second? I have a second. Any discussion about the challenge recommendations. Bill?

MR. ALLEN: I wanted to hear a bit more discussion,

George, about the recommendation with respect to second grants, It is not clear to me why the \$400,000 ceiling would be adopted since it operates differentially. What is the justification for that as opposed to either an ad hoc principle or a pro rata principle?

Initially, if we use the \$400,000 as MR. CAREY: the cap, we felt that we could help each one of the applicants meet their needs more fully if we adopted the \$400,000 If we used any percentage reduction, such as the 60 per cent reduction, it would have been absolutely devastating. I do not have the numbers here, but it would have been devastating for a majority of the applicants.

By using \$400,000, in other words, it would be sort of a utilitarian things here. We could help the vast majority of the applicants meet their needs. So that is why the \$400,000 cap.

MR. ALLEN: Let me interpret. You are saying that there are a number of applications sufficiently close to \$400,000 that that cap allows us to make a significant contribution to them and to pay for it from a relatively small number which are very much large requests.

MR. CAREY: Yes, there is. It is obviously harder on the ones that were \$1 million.

MR. ALLEN: Okay.

MR. CAREY: Yes. They obviously suffer the most.

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The point is somebody is going to have to suffer this and a number are going to have to suffer. We tried to minimize, as far as possible, the suffering. This is what we came up with, the \$400,000 cap. One thing to keep in mind, when you are talking about \$400,000, you are talking about \$1.6 million total.

CHAIRMAN KINGSTON: Louise?

MS. KERR: Three very brief questions. First, on page 2, CA21341, Cranbrook Institute of Science, is that associated with the Cranbrook Prep School? What is Cranbrook?

CHAIRMAN KINGSTON: George, the Cranbrook Institute of Science.

MS. KERR: Is that associated with the prep school or is that something separate from the prep school?

MS. KERR: Yes. Is the Institute of Science associated withthe prep school or is it something separate.

MR. CAREY: Cranbrook Institute of Science?

CHAIRMAN KINGSTON: Come to the table and speak in the mike. Peggy Cutter is the (inaudible).

MS. CUTTER: It is not a -- museum. This particular museum has a very strong anthropology collection.

MS. KERR: But it is part of the prep school or not?

MS. CUTTER: Not to my knowledge.

MS. KERR: Separate. Okay. That is all. The second question, on page 13, CX20039, what is the Oberlin

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Shancey Memorial Association, just out of curiosity? CHAIRMAN KINGSTON: George, is that the one that you had? For the Oberlin Shancey Memorial. Is that yours, Jim? MS. KERR: What is it? CHAIRMAN KINGSTON: Do you want to speak into the microphone, please, Jim.

MR. BLESSING: It is a small organization located

at Oberlin College but not connected, independent of Oberlin College, which has for years been running an exchange program with Asian countries. They primarily -- the same people over there to teach in affiliated Asian colleges and universities and they bring Asian scholars here to Oberlin or to other campuses.

MS. KERR: Okay. Just out of curiosity, there was a request from the University of California, San Diego, for \$1 million and a request from Stanford for \$1 million. University of California, San Diego, got \$875,000 and Stanford \$400,000. I was curious if you could tell me briefly ---

MR. CAREY: San Diego is a first time.

MS. KERR: Stanford didn't know they couldn't -were they aware of these guidelines?

CHAIRMAN KINGSTON: Rita?

MS. RICARDO-CAMPBELL: I would like to speak, as Bill Allen did, to the impact of the \$400,000 limit. I

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attended the first part of the Challenge Committee session even though I am not a member. I did not think at that time that all members of the committee -- I don't know precisely how many were present -- agreed on that approach. As I mentioned earlier -- let me preface.

First, I believe that grants should be given on the basis of merit of each individual application. As I mentioned earlier, the geographic distribution of this round of grants, there is amazingly a large number from the West, which I think has just woken up to the challenge grants existence.

It is extraordinary to me, as you well know, that \$13 million plus was given to the New York Public Library spread over a period of years. That is water under the dam, but all of a sudden, the UC campuses, which contain huge numbers of people, come in and you are cutting them off at \$400,000. Basically, I think that I would like the commission as a whole, the National Endowment, the Council, to consider what we are doing.

Are you saying, really, basically, that you think that only the second round of grants should be cut to less than half in order to save some other grant proposals. I just personally think that per capita might be another way of looking at it. What are the enrollments of some of these institutions in the university group? It is a general, broad

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question that I think the Council should debate.

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CHAIRMAN KINGSTON: Other comments or questions? George?

MR. CAREY: Well, I would like to say to Rita that one thing we did try to do, and we did do, is we went through each one of the proposals to see where -- if somehow -- we had \$4.5 million to try to make up here. So, we went through the approved proposals and tried to see which ones could we perhaps eliminate, where could we cut back? When we finished, we just found, talking of merit, that we just simply couldn't find the money and certainly not anywhere in the vicinity of \$4.5 million. That was one approach that we did try at the beginning. That just didn't work out.

I don't know what other formula one would come up It struck me, at least, and I think it did strike other members of the panel, that, obviously, as I said, somebody is going to have to pay a price in this and it is going to hurt. It seems to us that this would hurt the least and that is all I can say.

CHAIRMAN KINGSTON: David?

MR. LOWENTHAL: There is another possibility that we ought to at least consider for the future. I think the present policy is probably the best we can do under these circumstances. But we might want to ask the staff to rank the various proposals, particularly the big money proposals,

PENGAD CO., BAYONNE,

sort of make a suggested ranking to us as to their importance. So that if we are ever in a real bind, we can go to the lower rungs of that recommendation and simply knock them off just on the grounds that we can't afford it. That way you might end up being able to not to place such limits on the second grants.

CHAIRMAN KINGSTON: Bill and then Frances.

MR. ALLEN: I just wanted to clarify the action. The policy is, if I understand it correctly, an ad hoc rule of thumb for the committee. It is not something that we are imposing as an ongoing ---

MR. CAREY: No. It is not ongoing.

Okay. I have no problem then. MR. ALLEN:

CHAIRMAN KINGSTON: Frances?

MS. RHOME: You are only addressing it to those persons who are making a second grant, not a first grant. The ranking might help, but what we were faced with was the fact that we had so many challenge grants, all of whom were rated excellent straight across the board. They were first grants. We think that, from the standpoint of what we were giving, we were addressing those proposals that we had in a way that we were covering both the small institution and the larger institution.

CHAIRMAN KINGSTON: Rita?

MS. RICARDO-CAMPBELL: I don't want to make too much

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of this issue -- but it would seem to me that there is a possibility, instead of cutting 60 per cent out of these grants -- of giving them some type of priority in the next round of challenge grants and saying, in this one, you are only getting \$400,000 and we will give a certain amount, --I don't know, maybe an additional \$200,000 -- in the next round.

What you are doing is penalizing a select group of proposals in this round maybe only by the way it was done. And may I say this was the staff proposal. It was true that it was said, if you are interested, you could get all the little sheets of policy paper ahead of time. Most people, I presume, did not and did not realize the significance of this. Basically, I can't -- it is a change in policy.

MR. CHICHKERING: Another implication of trying to find a principle by which to cut is that, if the principle that you use is to keep the number of institutions hurt at all to the minimum number, what is implied by that is the amount you have to take out of them is vastly increased over a situation where you make everyone share the burden.

What, in effect, you are saying is that the dollars spent at the margin for large institutions are vastly less valuable than they are in small institutions. I mean, that is what is implied by the principle you adopted. I think that is rather hard to believe.

MS. RHOME: Do you understand that this is a second grant as opposed to a first grant?

MR. CHICKERING: Yes.

MS. RHOME: That they have already received a considerable sum of money in their first grant.

MR. CHICKERING: My point is going, though, to the adoption of a principle among the second grantee group that, in choosing this principle among the second grantee group, in order to limit the number of people who have to make any sacrifice, you make them all make enormous sacrifices rather than among the second grantee group, say, spreading it across all second grantees, which would much reduce -- but the key thing is that what is implied by it is that at the margin you are saying you think that the dollars spent for second grantee grants are spent in far more wasteful ways on large institutions than on small institutions. That is what implied by the principle you have adopted.

CHAIRMAN KINGSTON: David and then Walter.

MR. LOWENTHAL: Just a question to Mark. Are you implying, Mark -- I think I get your point -- that it would have been fairer, with respect to the second grant institutions, simply to take 10 per cent, or whatever ---

MR. CHICKERING: Yes.

MR. LOWENTHAL: Would have been necessary to get the budget into alignment rather than to put this kind of ---

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MR. CHICKERING: And that principle would have implied that you thought that at the margin the value of extra dollars was the same for all projects, which is the principle, I take it, we use across all other proposals in the conduct of all other business we do.

CHAIRMAN KINGSTON: Walter?

MR. BERNS: Question for George. How much of the Endowment's money could you have spent yesterday on excellent projects? Or to turn it around, had you fully funded all excellent projects, could you have spent all of our money?

MR. CAREY: Yes. We were about \$4.3 million short. What do we appropriate -- 14, whatever, 14.6 -- so, 19, something like that -- yes, 19.5.

MS. CHENEY: I think there is a point here Steve
Cherrington needs to make. I would like him to please make it.

MR. CHERRINGTON: All right. Second time challenge grants were an experiment here. It was done for two or three years. It has turned out that the applications for these are much greater than we anticipated and the amounts requested by the large institutions are much, much higher than we thought.

Consequently, I think we need to put a lid on these second timers in relation to the overall budget at NEH and in relation to the federal deficit as a whole. Our priorities aren't for these second timers. That is what we are trying to

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deal with here. I think they have come up with an equitable solution to this, especially since it seems as if the larger institutions are asking for more and more money.

MS. CHENEY: They have seen how well first time challenge grants work. They have seen that the money is not that -- well, it is always difficult -- but it is not impossible, that it can be done. They consequently become hungrier and hungrier. I understand that. I would too. But we have got limited resources and that, I think, has to be the overarching factor here.

MR. CHICKERING: Do you think that our large institutions are hungrier than smaller ones, because you didn't apply the principle across all of them, only to the large ones. If large ones are basically padding their proposals to us ---

MS. CHENEY: No, no, no. I am sure they can use the money. I am sure they can. I don't mean to suggest that they are asking for money that they don't actually need. It is just that, having seen how useful this particular resource is, they want more and more of it. I don't mean to cast blame at all. It is a fact of economic life.

CHAIRMAN KINGSTON: David and then ---

MR. LOWENTHAL: Since this question affects many institutions in an important way, I was wondering what George and Jim would think of Lawrence's proposals, because I don't

recall that we considered that as an alternative in the committee. It does strike me, while the \$400,000 is sort of a simple way of doing it, nonetheless, it does have the effect that Lawrence pointed to. I was wondering whether the heads of the committee -- what they really thought about it.

Because if they thought it had merit and if it would achieve the same results, and set a certain percentage and just go through all the second time grants, and just take out that percentage necessary to balance the budget, why, then, I would favor that really rather than the limit that we decided on.

CHAIRMAN KINGSTON: That is an option that the staff looked into. George, if I am not incorrect, it would be funding the second time grantees at 60 per cent of their request level across the board with that option.

MS. CHENEY: But let me ask you, if you were a second time grantee, and you knew this was the rule, what would you do? If you knew that you were only going to get 60 per cent of what you asked for.

MS. KERR: But did they know when they applied? That is the problem.

MR. ALLEN: That is the reason I asked the question earlier about what we were doing. It seems to me there is no sense to announce that we are going to fund at 60 per cent, or even at a cap of \$400,000, second time grants. I think the

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problem is, if I judge by the figures you have given me, 60 1 per cent or \$400,000, we have, in fact, had a bumper crop of 2 second time proposals from small institutions. Otherwise, 3 you couldn't have the effect you are describing there. You 4 can't take take it out of the large institutions. 5 aren't enough of them. That is why we are in a bind. 6 It seems to me that we need to have a temporary 7 solution to this problem and a new policy. The policy we 8 are talking about now isn't really a policy. It is an ad hoc 9 thing we are doing at this Council meeting to get over the 10 hurdle. 11 VOICE: One time only. 12 MR. ALLEN: Yes. Then we have to go back to it, 13 because this clearly can't work long term. 14 CHAIRMAN KINGSTON: Let me go to Walter first. 15 MR. BERNS: George, did I hear you correctly when 16 you said, or did you, in fact, say, that all these projects, 17 or a large number of these projects, had all excellent across 18 the board? 19 MR. CAREY: Now, I can't -- the second, yes. 20 MR. BERNS: But you were pretty much. Some of these 21 projects you are not funding even though they have that kind 22 of ranking or rating. 23

MR. CAREY: No ---

MR. BERNS: I would suggest ---

MR. CAREY: We are funding at this reduced level all of the second applications here that are meritorious.

MR. BERNS: One solution to this problem that strike

MR. BERNS: One solution to this problem that strikes me, if it is a problem that we will face meeting after meeting, session after session, is to get a more severe review of these things and to make sharp distinctions between -- well, to go outside your particular thing -- I wonder about the oral history documentation for dolls, for example. I don't know what that is. But I am not going to say much.

MS. KERR: Bill says it is talking dolls.

MR. BERNS: But if it is \$100,000, I want to know what it is. At any rate, my point, George, is ---

VOICE: It is Charlie McCarthy.

MR. BERNS: You may have too many E's. There is grade inflation here.

CHAIRMAN KINGSTON: That is probably true. Maybe it would help if we knew the percentage of applications that -- percentages of applications in the second time class that are being recommended. It might give us a sense of whether there is genuine inflation.

MR. CHERRINGTON: I think it is about 30 per cent.

CHAIRMAN KINGSTON: Is it that high? The number of second time applicants that you are recommending is what per cent of the number of second time applicants? George, do you ---

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(Pause.)

CHAIRMAN KINGSTON: Yes. What percentage ---MR. FARR: Thirty per cent.

CHAIRMAN KINGSTON: Thirty per cent of the second time applicants are being recommended for funding. So, it is a higher percentage than the overall percentage of challenge grants.

MR. CAREY: Well, the obviously know the game and they know what they are doing so that is why the applications are good.

CHAIRMAN KINGSTON: The overall -- percentage is 20 per cent, which would mean that you are about 15 per cent the first time.

MR. CAREY: Might I answer -- go to Bill's question over here about the grants? There were three in the \$1 million category, and then reading down, \$650,000, \$500,000, \$500,000, \$750,000, \$350,000, \$400,000, \$750,000, \$500,000, \$545,000, \$750,000, \$875,000, \$500,000, \$500,000, \$56,000, \$79,800, \$8,000, \$30,000.

What? There were a number of \$500,000.

CHAIRMAN KINGSTON: George Kennedy?

MR. KENNEDY: I support the temporary policy that they adopted, and I think I differ with Mr. Chickering on the matter of support of the smaller institutions. It seems to me that one of our desires is to try to encourage the

wider dissemination of the humanities and the emergence of the smaller institutions -- survival. I think we should indeed give them an advantage.

MR. BLESSING: May I make just another point about -- what we were -- this was a choice, I think -- you are right -- between a percentage reduction across the board and a selective reduction of some kind. The reason we came up with the latter is that, of the 19 recommended second awards, 11 would do better by this formula than they would have done by an across the board average reduction, percentage reduction.

The ones that would have done better by a Gramm-Rudman approach, a percentage reduction, would have been the 8 institutions that were being recommended for \$750,000 or more, the large ones getting large amounts. It seemed to us that the impact -- let me add one other thing. With this formulaic approach, 4 institutions are getting their full grant amounts and 5 are getting 80 per cent of their full grant amounts.

It seemed to us that the benefit impact was greater by this method than it would have been by an across the board percentage reduction. More institutions were getting more benefit, a more beneficial grant, than would have been the case otherwise.

> CHAIRMAN KINGSTON: Are there other comments? MR. CHICKERING: Well, I just wanted to say to

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George I appreciate what you said about wanting to help smaller institutions, but it seems to me to the extent that is a fundamental value of the Endowment that value should animate all of what we do, considering all proposals at all levels, and that the oversubscription of second time grantees for this particular proposal, it doesn't make sense to me that that should provide an occasion to introduce that value. That value should animate all of what we do, if that is what we want to do.

MS. HIMMELFARB: No. Not all proposals are institutional proposals. Some are individual applicants.

MR. CHICKERING: Okay. To the extent -- but the same principle does apply to individuals associated with smaller institutions. It animates the discussions of fellowships and research proposals. I have listened to this. It is really -- the main point is, if this is a value wherever you want to emphasize it, it should be emphasized all through the process and not ad hoc because, on a particular occasion, you get more proposals than you expect. I think rationing the limited funds of the Endowment is something all divisions we have to do all the time.

MR. KENNEDY: I think it does exist, though, in different ways in different grants. That is, it has often been the case that we have said -- responded positively to a request for a small grant and we would like to help them out

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to the extent of \$5,000 or \$6,000. I think there is at least subtle and indirect effort to try to see that faculty members, community colleges, smaller institutions have at least an equal chance. The very fact that we divided the major fellowship program into two halves is a part of that kind of thing.

MR. CHICKERING: Well, I am not disagreeing with the princple. I just say it should be applied all the way through the process.

CHAIRMAN KINGSTON: Anita and then Steve.

MS. SILVERS: I think we are -- into the very difficult issue of criteria for just distribution, and I am not sure we are going to solve this problem in time to give out the challenge grants.

Let me observe that some of the criteria that are being proposed -- in which the small/large notion -- because, in fact, mere smallness, while perhaps seductive, does not necessarily justly demand greater support. Some small institutions are quite wealthy and provide a large number of dollars per student -- large institutions are not wealthy and do require more support.

The division that George referred in the fellowship grants is not one between small and large but between research institutions and institutions that do not provide their faculty with support for research. So, we have actually struggled with ways of making -- small and large -- I noticed

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that while some of the institutions asking for \$1 million -are large, they include -- the institutions include St. Olaf's
College, which I do not believe is a large institution. So,
unless we can get focused on what the difference is that we
are really trying to make, maybe we could avoid the easy -like small and large and even beautiful and ugly.

CHAIRMAN KINGSTON: Steve and then Lynne.

MR. CHERRINGTON: Small and large isn't usually an issue we get into here, but it may be appropriate with challenge grants, especially with the second timers. At our Senate appropriations hearing two years ago, Senator McClure noted with alarm the growing number of second time challenege grants being approved. One of his quotes was something like he was concerned about the rich getting richer and the poor getting poorer. In other words, these second timers were just that.

So, while we usually don't look at that in Endowment programs, in challenge grants, it is appropriate,
especially since we are trying to follow Congressional intent
here with the Challenge Grant Program as they began.

MS. CHENEY: I would just like to thank those of you who have participated in this discussion for being informative and you can be sure that you advice will be taken into account as we decide what to do this time. I think a more important problem is what we do long term, and I would certainly

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recommend that the Challenge Committee begin to think long term. That, in some ways, is a much more difficult problem, because I think what we need to have is a public policy. And making a policy public adds dimensions to it that don't exist in terms of this particular decision. I very much appreciate your observations.

CHAIRMAN KINGSTON: All right. Louise?

MS. KERR: I just want to say that in formulating that public policy for the future and making decisions for this moment the public policy at the time these institutions applied was one thing. I think that is another thing to take into account as you make the decision, and I think that is another reason that I would support -- approach, because, although I am no great defender of Stanford, I think it is unfortunate that that institution, those two institutions, or whoever they are that have the \$1 million grant that are excellent, would need to pay the price for the others, having applied under certain rules.

CHAIRMAN KINGSTON: It is within certainly -- the policies are published for us to reduce the offer. That is not inconsistent with the policies that are published at all.

MR. CHERRINGTON: All second timers also are aware of the fact that they do come in under harsher scruitiny. It is something we always stress that second timers do have to respond to a higher standard.

MS. RICARDO-CAMPBELL: I just want -- for the record, for the legal thing -- I have nothing to do or to say about Stanford. Basically, it is in one of the grants -- I have no connection with it. I did not, on record -- as supporting Stanford in that respect. Thank you.

CHAIRMAN KINGSTON: May I ask for the question, on the motion, with the understanding that, of course, we will be taking a close look at the way that the second time funds are distributed. All those in favor of the motion, as presented, signify by saying "aye."

(A chorus of "ayes" was heard.)

CHAIRMAN KINGSTON: Any opposed?

MS. RICARDO-CAMPBELL: I would like to abstain.

CHAIRMAN KINGSTON: And we have one abstention.

MR. HART: I would like to abstain.

CHAIRMAN KINGSTON: All right, two abstentions.

Walter? Okay, fine. So, the motion does carry with two
abstentions. Is there any other business that needs to be
presented before the closed session of the Council? Walter?

MR. BERNS: This just reminds me that the change in tax laws might seriously affect the challenge grant category and something ought to be done by way of anticipating it.

This has to do with the effect of appreciated property gifts and so forth. One has to be aware of that.

CHAIRMAN KINGSTON: As a matter of fact, we have

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been aware of it. But it is very hard to predict what the consequences will be. We don't know what they will be. Leon, please.

MR. KASS: Well, I think Jim wants to respond to this.

CHAIRMAN KINGSTON: Leon, please.

MS. KASS: Yes. I just wanted to say that the general points that I had raised in connection with the report from the Fellowships Committee were not, I think, disposed of by the specific change in the motion. In fact, I wasn't speaking really to effect any change in the motion.

I would like to ask whether staff and Fellowships might look into the question of whether there aren't certain systemic problems with the panel review process. I am not talking about prejudices, but whether there aren't certain categories of applications for which the traditional subject matter approach to selecting panels is inadequate. Maybe we could find some way of improving that process, in particular with things in the humanities, science, and technology, but also with the things I called eccentric. Maybe we can look at this sometime down the way.

MS. HIMMELFARB: Well, we cannot, in fact, ask for a review of just this panel process -- I must say, with this in mind, but we will be happy to include that in our review.